#### RESOLUTION NO. 2020-17



# A RESOLUTION OF THE BOARD OF DIRECTORS OF THE HIDDEN VALLEY LAKE COMMUNITY SERVICES DISTRICT ADOPTING THE 2020 RATE STUDY; APPROVING WATER RATES; APPROVING WASTEWATER SERVICE RATES; APPROVING RECYCLED WATER RATES; AND MAKING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT

WHEREAS, the Board of Directors of the Hidden Valley Lake Community Services District retained the services of NBS Consulting, Inc. to examine the costs of providing treated water service, wastewater collection, treatment and disposal services, and recycled water services and to prepare a rate study for each of these services; and

WHEREAS, on October 6, 2020 the Board of Directors received the Water and Sewer Rate Study Report, dated October 2020, which describes recommendations for cost allocation and rate setting; and

WHEREAS, on October 20, 2020 the Board of Directors reviewed and considered the Water and Sewer Rate Study Report, dated October 2020, which describes recommendations for cost allocation and rate setting; and authorized staff to proceed; and

WHEREAS, the Water and Sewer Rate Study Report, dated October 2020, is attached hereto as Exhibit A, and is incorporated herein as if fully set forth; and

WHEREAS, the Board of Directors has considered the recommendations therein and agree that adjustments to the allocation of costs among customer classes, and to water service, wastewater service, and recycled water service rates is necessary to maintain desired levels of service within the District's service area; and

WHEREAS, the Board of Directors has considered the recommendation by the District's General Manager to increase water and sewer rates in order to achieve the water, wastewater, and recycled water revenue increases as provided in the rate schedules contained in the Water and Sewer Rate Study Report; and

WHEREAS, the District on November 24, 2020 conducted an information meeting to provide details of the Water and Sewer Rate Study Report to the community and ratepayers; and

WHEREAS, the Board of Directors conducted a duly noticed public hearing on December 15, 2020 on the General Manager's recommendation, and notice of the hearing was provided to all District customers by mail on October 27, 2020 and the Board has considered all of the information received by the Board regarding the proposed recommendation, including the written protests received prior to and comments received at the public hearing; and

WHEREAS, the Board of Directors accepted and caused a tabulation of all written protests against the proposed water service, wastewater service, and recycled water service rates and based upon the results of the tabulation a majority protest against the proposed rates does not exist; and

WHEREAS, the Board of Directors finds and determines that the District has complied with the procedural and substantive requirements set forth in Article XIII D of the California Constitution (Proposition 218) and all relevant statutes that provide for revisions to property-related rates and charges, including rates for water service,

wastewater service, and recycled water service, and the Board further finds and determines that the recommended revisions to the water service, wastewater service, and recycled water service rates are in the best interests of the District and will pay for ongoing operations, maintenance, repair, and improvements to the District's facilities; and

WHEREAS, the California Environmental Quality Act (CEQA), Section 15273. Rates, Tolls, Fares, and Charges, states that CEQA does not apply to the establishment, modification, structuring, restructuring, or approval of rates, tolls, fares, or other charges by public agencies which the public agency finds are for the purpose of:

- (1) Meeting operating expenses, including employee wage rates and fringe benefits;
- (2) Purchasing or leasing supplies, equipment, or materials;
- (3) Meeting financial reserve needs and requirements;
- (4) Obtaining funds for capital projects, necessary to maintain service within existing service areas; or
- (5) Obtaining funds necessary to maintain such intra-city transfers as are authorized by city charter; and

WHEREAS, the proposed water service, wastewater service, and recycled water service rates for the Hidden Valley Lake Community Services District are explicitly for the purposes above, as described in detail in the Water and Sewer Rate Study Report, dated October 2020; and

WHEREAS, the Board of Directors in Ordinance 57.1 authorized and directed that adjustment of rates be made pursuant to resolution and which rates were last set pursuant to Resolution 2019-12.

NOW, THEREFORE BE IT RESOLVED that the Board of Directors of the Hidden Valley Lake Community Services District hereby declares each of the foregoing recitals true and correct and fully incorporated herein; and

BE IT FURTHER RESOLVED that the Board of Directors of the Hidden Valley Lake Community Services District hereby adopts the Water and Sewer Rate Study Report, prepared by NBS Consulting, Inc., and dated October 2020, including the water service, wastewater service, and recycled water service rate schedules for Fiscal Years 2020-2021 through 2024-2025 inclusive; and

BE IT FURTHER RESOLVED that the Board of Directors of the Hidden Valley Lake Community Services District hereby finds and determines that:

- 1. The District's water service rates and cost allocations shall be revised as provided for in the Water and Sewer Rate Study Report, dated October 2020, to achieve the water service revenues as provided for therein and increased annually pursuant to the water service rate schedule.
- 2. The District's wastewater service rates and cost allocations shall be revised as provided for in the Water and Sewer Rate Study Report, dated October 2020, to achieve the wastewater service revenues as provided for therein and increased annually pursuant to the wastewater service rate schedule.
- 3. The District's recycled water service rates and cost allocations shall be revised as provided for in the Water and Sewer Rate Study Report, dated October 2020, to achieve the recycled water service revenues as provided for therein and increased annually pursuant to the recycled water service rate schedule.
  - 4. Miscellaneous District Fees and Charges as set forth in Section 6 of District Resolution 2019-12 shall remain unmodified by this Resolution and shall remain in effect until subsequently revised by the Board.

- 5. The General Manager is hereby authorized and directed to take all actions necessary to effect the changes to the District's water service, wastewater service, and recycled water service rate schedules as adopted by this Resolution.
- 6. This Resolution shall be effective upon its adoption, and the water service, wastewater service, and recycled water service rates set forth therein, including annual adjustments, shall be operative for all billing periods commencing on and after January 1, 2021, unless and until such time as modified, repealed, or superseded by the further resolution of the Board.

BE IT FURTHER RESOLVED that the Board of Directors of the Hidden Valley Lake Community Services District hereby finds and determines that, if any provision of this Resolution, or any part thereof, is for any reason held to be *ultra vires*, invalid, unenforceable, or unconstitutional, the remaining provisions shall not be affected but shall remain in full force and effect, and to this end the provisions of this Resolution are severable.

\* \* \* \* \*

I hereby certify that the foregoing resolution was duly and regularly adopted by the Board of Directors of the Hidden Valley Lake Community Services District, Lake County, California, at a meeting thereof held on the 15th day of December 2020, by the following vote:

AYES: (5) DIRECTORS BROWN, GRAVES, LIEBERMAN, MILLERICK AND FREEMAN

NOES: (0)

ABSENT: (0)

ABSTAIN: (0)

Jim Freeman

President of the Board

Dennis White,

General Manager/Secretary to the Board



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# EXHIBIT "A"

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### **WATER & SEWER RATE STUDY REPORT**

Final - October 2020

#### **OFFICE LOCATIONS:**

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#### SECTION 1. BACKGROUND, PURPOSE AND OVERVIEW OF THE STUDY

#### **BACKGROUND**

The District has incurred significant costs and staff time to respond to fires, floods, and Covid-19-related issues since the last rate study was conducted in 2015. Additionally, after evaluating recent changes in consumption patterns, water supply limitations, future Capital Improvement Plan (CIP) projects, legal requirements, and the overall fairness and equity of rates, the Board determined that an updated rate study was needed. This revised rate study addresses these factors.

"Significant changes in water use the last few years have impacted the District's revenues and rates."

Faced with limited budgets and increasing costs, the District has implemented a number of cost saving measures including: (1) successfully securing approximately \$2.4 million in grant funding for emergency repairs to damaged infrastructure; (2) participating in the solar NEM-A programs to reduce electric costs by approximately 30%; (3) promoting employees from within and hiring new A-step level employee to reduce salary/benefit costs; (4) reducing rental costs by purchasing a vac-truck and participating in the Disaster Response Network; and (5) reducing costs by performing many maintenance activities in-house rather than using outside contractors (e.g., vehicle maintenance, F.O.G control, distribution system and lift station repairs, and manhole lid replacements).

#### **PURPOSE**

This evaluation of the District's water and sewer rates is intended to ensure that the District's rates meet substantive Proposition 218 (Prop 218) requirements and broader industry standards, reflect the District's current funding priorities and costs of service, and promote transparent communications between the District and its ratepayers. This report also documents the District's cost of service analysis and rate study as required by Prop 218.

#### **OVERVIEW OF THE STUDY**

In developing the proposed new water and sewer rates, NBS worked cooperatively with District Staff and the District Board to finalize new financial plans and rate adjustments. The proposed rates summarized in this report represent projected rates based on current budgets and carefully reviewed capital improvement plans. This study has assumed that the proposed new water rates will be implemented on January 1 in 2021 and thereafter, and sewer rates on January 1, 2021 and every July 1 thereafter, each pursuant to the schedules proposed in this study.

**Key Issues Addressed** – In addition to ensuring that water and sewer rates collect enough revenue to meet annual operating costs and capital improvement plans, other key issues addressed included:

- Slightly increasing water sales over the last few years, although consumption is still well below levels prior to the most recent drought.
- Capital improvements costs that have been impacted by the need to respond to various fire and flood damages; the District's disaster response efforts have delayed some normal infrastructure repair and replacements and complicated overall cost projections.
- Wooden tank replacements to ensure reliable water supply under wildfire threat.
- Changes in annual operating costs, including adjustments resulting from the District's most recent salary survey.
- The need to build adequate CIP and replacement reserves for both water and sewer.

**Recommendations** – As a part of the water and sewer financial plans, NBS evaluated projected revenues and expenditures to determine net revenue requirements and the additional rate revenue needed to meet annual expenses and maintain adequate reserves. After reviewing the results along with the District's capital improvements priorities, the District Board has directed staff to propose rate increases for both water and sewer utilities of 12% for the next three years followed by two years of 9% increases. These increases are needed to fund critical capital improvement priorities set by the District Board.

#### RATE STUDY METHODOLOGY

Components of the Rate Study Methodology – A comprehensive utility rate study typically has three major components: (1) the utility's overall revenue requirements and financial plan; (2) the cost-of-service for each customer class; and, (3) rate structure design, as shown in Figure 1. These components reflect industry standards, primarily from the American Water Works Association (AWWA)<sup>1</sup>, and address the general requirements for equity and fairness. In terms of the chronology of the study, these three steps represent the order they were performed in this study.

Figure 1: Primary Components of a Rate Study

# FINANCIAL PLAN / REVIEW REQUIREMENTS

Step 1: Financial Plan/ Revenue Requirements - Compares current sources and uses of funds and determines the revenue needed from rates and project rate adjustments.

## 2 COST-OF-SERVICE ANALYSIS

Step 2: Cost-of-Service Analysis - Allocates the revenue requirements to the customer classes in a "fair and equitable" manner that complies with industry standards.

### RATE DESIGN

Step 3: Rate Design - Considers what rate structure alternatives will best meet the District's need to collect rate revenue from each customer class.

The following sections in this report present an overview of the methodologies, assumptions, and data used along with the financial plans and rates developed.

Rate Design Criteria – Several criteria are typically considered in setting rates and developing sound rate structures. The fundamentals of this process have been documented in several rate-setting manuals. For example, the foundation for evaluating rate structures is generally credited to James C. Bonbright in the *Principles of Public Utility Rates*<sup>2</sup>, which outlines pricing policies, theories, and economic concepts along with various rate designs. The other common industry standard is AWWA Manual M1. The following is a simplified list of the attributes of a sound rate structure:

- Rates should be easy to understand from the customer's perspective.
- Rates should be easy to administer from the utility's perspective.
- Rates should promote the efficient allocation of the resource.
- Rates should be equitable and non-discriminating (e.g., cost based).
- There should be continuity in the rate making philosophy over time.
- Other utility policies should be considered (e.g., encouraging conservation & economic development).
- Rates should consider the customer's ability to pay.

<sup>&</sup>lt;sup>1</sup> Principles of Water Rates, Fees, and Charges, Manual of Water Supply Practices, M1, AWWA, seventh edition, 2017.

<sup>&</sup>lt;sup>2</sup> James C. Bonbright; Albert L. Danielsen and David R. Kamerschen, *Principles of Public Utility Rates*, (Arlington, VA: Public Utilities Report, Inc., Second Edition, 1988), p. 383-384.

• Rates should provide month-to-month and year-to-year revenue stability.

The following section covers basic rate design criteria that NBS and District staff considered as a part of their review of the rate structure alternatives.

Rate Structure Issues – The relationship between fixed and variable costs is one of the most fundamental rate structures considerations. Fixed costs typically vary little if any with the amount of water consumed. Debt service and compensation of District personnel are examples of fixed costs. In contrast, variable costs such as the cost of chemicals and electricity tend to change with the quantity of water sold. Most rate structures contain a fixed or minimum charge in combination with a volumetric charge.

The District's rate design objectives are not necessarily the same as those in other communities. For example, some communities, particularly those with very expensive purchased water costs, prioritize conservation-oriented rates by emphasizing the variable cost of water purchases. Other communities that have many low-income customers may want to implement low-income subsidies by using non-rate revenues consistent with Proposition 218.

The District's 2015 rate study considered various combinations of fixed vs. variable charges and recommended collecting 60 percent of rate revenue from fixed charges and 40 percent from variable charges. Additionally, following completion of the 2015 study, the previous four-tiered volumetric rates were replaced with a single-tier (uniform) volumetric rate. This water rate design still appears to be appropriate considering the District's projected water sales and the need to emphasize revenue sufficiency and stability.

#### **Key Financial Assumptions**

Following are the key assumptions used in the water and sewer rate analyses:

- Funding of Capital Projects After the District and its consultant extensively reviewed planned CIP projects and funding requirements, the District has decided that loans and grants from both state and federal sources may not be available to fund CIP costs over the next several years. Therefore, it is prudent to assume the District will not take on new debt to fund CIP projects, but will utilize revenue and reserves instead, and focus expenditures on the most urgent projects within the District.
- Reserve Targets The District's water and sewer utility reserves are currently below target levels. Going forward, the target reserves for operations and maintenance (O&M) and capital rehabilitation and replacement (R&R) follow general utility industry standards. This includes approximately 90-days of O&M expenses for both the water and sewer O&M Reserves, and approximately 3% of net assets as the target reserve level for the R&R Reserves.
- Inflation and Growth Projections:
  - ✓ Customer growth is assumed to be 0.25% annually. While some additional growth may occur³, NBS did not rely on any additional growth during the next five years.
  - ✓ General cost inflation is about 3% annually.
  - ✓ Operating expenses, which include among other things labor costs, health benefits, and retirement benefits, are inflated at a rate of approximately 3% to 4% annually.
  - ✓ No inflation is added to other costs.

The next two sections discuss the water and sewer rate studies.

<sup>&</sup>lt;sup>3</sup> The District has roughly 700 undeveloped lots, but these are not expected to fully develop within the timeframe of this study and the District cannot accurately predict when and how many lots will be developed.

#### A. KEY WATER RATE STUDY ISSUES

The water rate study was undertaken with a few specific objectives, including:

- Reviewing the District's approach to funding capital improvements, which total about \$3.7 million over the next five years.
- Examining changes in water consumption over the past several years and how they affect rates.
- Generating additional revenue to meet projected funding requirements and to rebuild reserve funds above the target level.
- Confirming whether continuing to collect approximately 60% of water rate revenue from fixed charges and 40% from volumetric rates is an appropriate and reasonable approach to rate design.
- Updating fixed and volumetric charges to reflect changes in consumption patterns and projected expenses.

NBS considered several water rate alternatives over the course of this study based on industry standards and cost-of-service principles. The fixed and volumetric charges were calculated based on the net revenue requirements, number of customer accounts, water consumption, and other District-provided information. The following are the basic components included in this analysis:

- Developing Unit Costs: The water revenue requirements were "functionalized" into three categories:

   (1) fixed capacity costs;
   (2) variable costs (or volume-based);
   and,
   (3) customer service costs, such as meter reading, billing, mailing, and responding to customer questions. Unit costs for each of these categories were then allocated to functional areas, including water consumption, peaking factors, number of accounts by meter size, and customer class.
- Determining Revenue Requirements by Customer Class: The total revenue requirements allocated to each customer classes (i.e., groups of customers with similar consumption patterns) was determined based on the unit costs and the total units of each class. For example, volume-related costs are allocated based on the water consumption for each class, while customer costs are allocated based on number of meters. Once the revenue requirement for each customer class is determined, collecting these revenue requirements from each customer class is addressed in the rate design task.
- Rate Design and Fixed vs. Variable Costs: The revenue required from each customer class is collected from fixed charges and volumetric rates. The cost of service analysis indicated that an allocation of 60% of the costs to fixed and 40% to variable rates continues to be a reasonable basis for rate design. State agencies, such as the California Water Efficiency Partnership, would like water utilities to collect at least 70% of rate revenue from volumetric rates. However, many utilities prefer collecting less than 70% from

"The best way to promote financial stability is to collect all fixed costs through fixed charges."

volumetric rates because unexpected decreases in consumption causes revenue instability.

#### **B. WATER UTILITY REVENUE REQUIREMENTS**

Rate increases for municipal utilities are governed by the need to meet operating and capital costs, to maintain adequate reserves, and to meet required minimum debt coverage. These are important in order to handle emergencies, fund working capital, maintain a good credit rating, and generally follow sound financial management practices. The current financial state of the District's water utility is as follows:

**Capital Improvement Costs:** The \$3.7 million in planned capital projects for FY 2020/21 through FY 2024/25 shown in **Figure 2** are a significant factor in the water utility's projected annual costs. These costs are in current year dollars; future inflation of 3% is assumed for actual funding requirements. There are also another \$6.5 million (\$1.3 million/year) of unfunded capital projects that should be completed in the next 5 years if adequate funding becomes available. These include water line repairs and upgrading fire hydrants.

Figure 2. Summary of Water Capital Project Costs

Funded Priority	Project Description	FY	2020/21	FY	2021/22	F۱	2022/23	FY	2023/24	FY	2024/25
1	Wildfire Resilience/Reliable Water Supply/Replace wooden tanks	\$	180,000	\$	405,000	\$	405,000	\$	405,000	\$	405,000
3	Disaster mitigation/SCADA Upgrade	\$	30,000	\$	30,000	\$	30,000	\$	30,000	\$	30,000
2	Reliable Water Supply/Automatic Metering Infrastructure		200,000	\$	320,000	\$	320,000	\$	320,000	\$	320,000
4	Wildfire Resilience/ Reliable Water Supply/PSPS Backup power supply	\$	50,000	\$	50,000	\$	50,000	\$	50,000	\$	50,000
7	IT Upgrades/Records Retention/Increase storage capacity							\$	50,000		
5	Reliable Water Supply/Leak Repair/Mini-Excavator			\$	25,000	\$	25,000				
6	Regulatory Compliance/Dump Truck			\$	37,500	\$	37,500				
	Total CIP Priority Projects	\$	460,000	\$	867,500	\$	867,500	\$	855,000	\$	805,000

Meeting Net Revenue Requirements: For Fiscal Years 2020/21 through 2024/25, the projected revenue that must be recovered from rates increases by more than 36%, from \$2.10 million to \$2.85 million, as shown in Figures 3 and 4. Without additional rate increases, the water utility would run annual deficits that grow to about \$765,000 by the end of FY 2024/25. A summary of the water utility's proposed 5-year financial plan is included in Appendix A — Water Rate Study Summary Tables, including revenue requirements, reserve funds, revenue sources and proposed rate increases for the 5-year period.

Figure 3. Summary of Water Revenue Requirements

Summary of Sources and Uses of Funds and Net		Pro	p 218 Rate Pe	riod	
Revenue Requirements	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25
Sources of Water Funds					
Rate Revenue Under Current Rates - Water	\$ 2,069,369	\$ 2,074,542	\$ 2,079,729	\$ 2,084,928	\$ 2,090,140
Non-Rate Revenues	72,700	72,827	72,954	73,081	73,209
Interest Earnings <sup>1</sup>	3,500	4,052	1,800	1,816	5,985
Total Sources of Potable Funds	\$ 2,145,569	\$ 2,151,421	\$ 2,154,483	\$ 2,159,825	\$ 2,169,334
Uses of Water Funds					
Operating Expenses	\$ 1,714,239	\$ 1,765,028	\$ 1,827,967	\$ 1,893,119	\$ 1,959,945
Existing Debt Service	170,746	170,416	170,075	169,721	169,355
Rate-Funded Capital Expenses	295,000	725,000	867,500	855,000	805,000
Total Use of Potable Water Funds	\$ 2,179,985	\$ 2,660,444	\$ 2,865,542	\$ 2,917,840	\$ 2,934,300
Surplus/(Deficiency) before Rate Increase	\$ (34,416)	\$ (509,023)	\$ (711,059)	\$ (758,015)	\$ (764,966
Additional Revenue from Rate Increases <sup>2</sup>	124,162	388,354	685,612	976,059	1,254,676
Surplus/(Deficiency) after Rate Increase	\$ 89,746	\$ (120,669)	\$ (25,448)	\$ 218,044	\$ 489,711
Projected Annual Rate Revenue Adjustment <sup>2</sup>	12.00%	12.00%	12.00%	9.00%	9.00%
Net Revenue Requirement - Potable System <sup>3</sup>	\$ 2,103,785	\$ 2,583,565	\$ 2,790,788	\$ 2,842,943	\$ 2,855,106

<sup>1.</sup> Historical interest earning rates were referenced on the California Treasurer's Office website for funds invested in LAIF. Future years earnings were conservatively estimated through 2021 and phase into the historical 10 year average interest earnings rate.

<sup>2.</sup> The FY 2020/21 rate increase is assumed to be implemented on January 1, 2021, and future increases are implemented July 1 thereafter.

<sup>3.</sup> Total Use of Funds less non-rate revenues and interest earnings. This is the annual amount needed from rates.

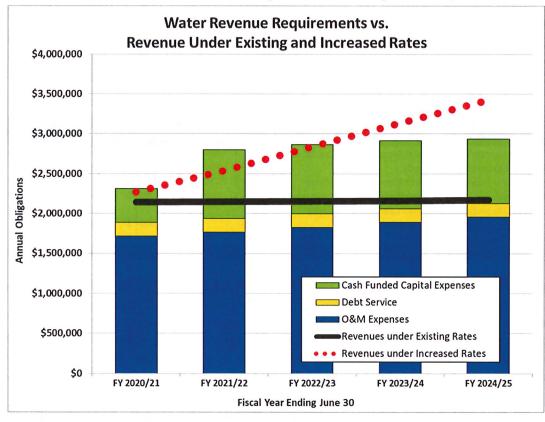


Figure 4. Water Revenue Requirements through FY 2024/25

To meet the District's annual operation and maintenance costs, debt service payments, capital improvement projects and to maintain adequate reserve funds, five years of annual rate increases of 12%, 12%, 9% and 9% are needed starting January 1, 2021 and every July 1 thereafter.

**Figure 5** Summarizes the projected reserve fund balances and reserve targets for the next five years. **Figure 6** Indicates that, assuming the proposed rate increases are adopted, the District's reserves will increase over the next five years; reserve fund target is growing as the District builds additional capital improvements.

**Beginning Reserve Fund Balances and** Prop 218 Rate Period **Recommended Reserve Targets** FY 2021/22 | FY 2022/23 FY 2020/21 FY 2023/24 FY 2024/25 **Operating Reserve** 141,250 **Ending Balance** 359,881 68,274 239,222 490,000 Target Ending Balance (90-days of O&M Costs) 429,000 441,000 457,000 473,000 490,000 **Water Capital Fund** 2,770 Transfer of Operating Surplus & Grants \$ 180,270 45,270 \$ 52,770 102,770 \$ Use of Reserves for Capital Projects \$ (135,000) \$ (142,500) \$ 45,270 102,770 **Ending Balance** 2,770 52,770 345,039 Target Ending Balance (3% of Net Capital Assets) 193,200 212,600 231,500 249,400 265,400 **Debt Reserve Ending Balance** 170,746 170,416 170,075 169,721 169,355 Target Ending Balance (Annual Debt Service) 170,746 170,416 170,075 169,721 169,355 **Total Ending Balance** 575,897 314,436 \$ 291,119 511,713 1,004,394 **Total Recommended Minimum Target** 792,946 824,016 858,575 892,121 924,755

Figure 5. Summary of Water Reserve Funds

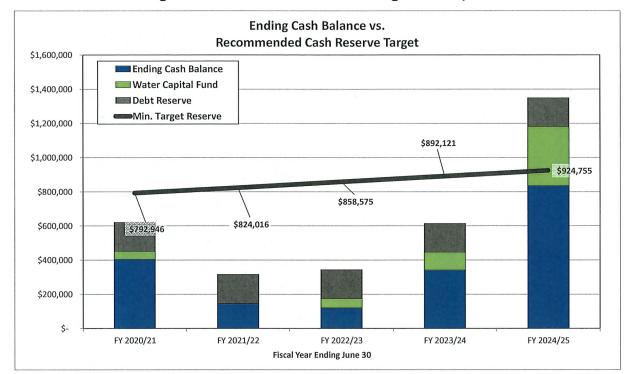


Figure 6. Water Reserve Funds through FY 2024/25

**Building and Maintaining Reserve Funds:** NBS recommends the District adopt and maintain the following reserve fund target balances:

- ✓ Operating Reserve should normally be about 25% of the Utility's budgeted annual operating expenses, which provides a three-month (90-day) cash cushion for normal operations. An Operating Reserve is intended to promote financial viability in the event of any short-term fluctuation in revenues and/or expenditures. Fluctuations might be caused by weather patterns, the natural inflow and outflow of cash during billing cycles, natural variability in demand-based revenue streams (e.g., volumetric charges), local natural disasters and − particularly in periods of economic distress − changes or trends in age of receivables.
- ✓ Capital Rehabilitation and Replacement (R&R) Reserve are typically about 3% of depreciable capital assets, which equates to a 33-year replacement cycle for capital assets.
- ✓ **Debt Reserve** is the reserve requirement for the CEIDB loan of approximately \$170,000.
- ✓ **OPEB**<sup>4</sup> **Reserve** is the reserve the District's is establishing to begin addressing its current liability for post-retirement benefits.

Summary of Changing Consumption Patterns: NBS confirmed that customer billing data indicate that the District has experienced lower than expected water rate revenues. This was primarily related to the drop in residential water use shown in Figure 7, which indicates that residential consumption decreased by 27% between FY'13/14 and FY'15/16, and is still 15% below consumption levels prior to the most recent drought. The drought surcharges that the District implemented from April 2017 until June 2017 also contributed to lower consumption. Figure 8 shows the consumption for commercial customers in the same time period.

<sup>&</sup>lt;sup>4</sup> OPEB refers to "Other Post-Employment Benefits".

<sup>&</sup>lt;sup>5</sup> Data for FY'14/15 was not readily available; this was the "gap year" between the data used in the 2015 and 2020 rate studies.

Figure 7: Annual Water Consumption for Single Family Residential Customers from 2013-2020

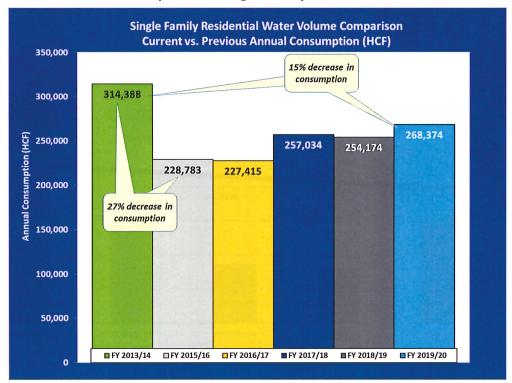
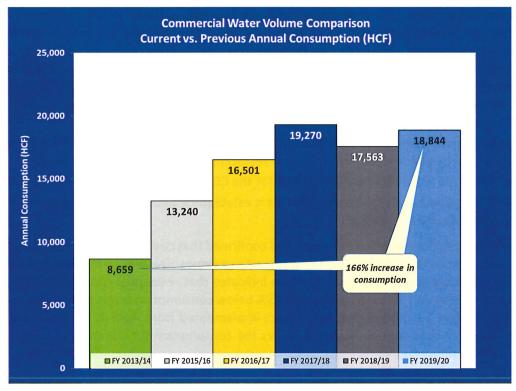


Figure 8: Annual Water Consumption for Commercial Customers from 2013-2020



**Customer Classes** – Customer classes are typically determined by grouping customers with similar consumption characteristics in order to reflect the differences in the cost of serving each type of customer. In light of the District's primarily residential customer base (over 99% are residential), the District has historically used meter sizes to represent customer classes rather than "residential" and "commercial" customer classes. The proposed rates will continue this practice.

The District decided to continue to use the same rate design, which is a 60/40 mix of fixed and volume-based charges. The proposed water rates were calculated based on projected net revenue requirements, number of customers, water consumption, and other relevant information provided by the District. The following are the basic components used to calculate new water rates:

- Cost Allocations: The water revenue requirements were "functionalized" into three categories: (1) fixed capacity costs; (2) variable (or volume-based) costs; and (3) customer service/admin/overhead costs. These functionalized costs were then used to develop unit costs based on water consumption, peaking factors, and number of accounts by meter size.
- Revenue Requirements by Customer Class: The total revenue collected from each customer class was determined using the functional costs and allocation factors. For example, fixed costs are allocated to customer classes (meter sizes) based on their percentage of peak system demand while volume-related costs are calculated as a uniform rate, and are based on total annual water consumption; these uniform rates apply to all customers. Once the costs are allocated and the net revenue requirement for each customer class is determined, collecting the revenue requirements from each customer class is addressed within the rate design.
- Rate Design and Fixed vs. Variable Costs: The revenue requirements for each customer class are collected through a combination of fixed monthly service charges and a uniform volumetric rate. The District Board chose to continue using a rate design that collects 60% of the revenue from fixed charges and 40% from variable charges; the uniform volumetric rate applies to all customers, regardless of meter size.

#### C. CURRENT VS. PROPOSED WATER RATES

Currently, the District charges all customer classes with a standard 5/8" or 3/4" meter a monthly fixed charge of \$39.58, plus a uniform commodity rate of \$2.68/hcf for all water consumed. The proposed rates follow this same rate design but reflect changes in costs and water consumption (previously noted in Figures 7 and 8). As a result, the fixed charges and volumetric rate do not increase by the same percentages. Figure 9 compares the current (FY 2020/21) and proposed rates for FY 2020/21 through 2024/25.

Figure 9. Current and Proposed Water Rates for FY 2020/21 through 2024/25

Water Rate Schedule	Current Rates	Proposed Water Rates										
water Rate Scriedule	('20/21)	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25						
Fixed Service Charge			THE PARTY NAMED IN	Sales albert								
Monthly Fixed Service Charge:												
5/8 inch	\$39.58	\$44.45	\$49.79	\$55.76	\$60.78	\$66.25						
3/4 inch	\$39.58	\$44.45	\$49.79	\$55.76	\$60.78	\$66.25						
1 inch	\$94.91	\$107.15	\$120.01	\$134.41	\$146.51	\$159.69						
1.5 inch	\$187.11	\$211.65	\$237.04	\$265.49	\$289.38	\$315.43						
2 inch	\$297.75	\$337.04	\$377.48	\$422.78	\$460.83	\$502.31						
Water Commodity Charges per I	nundred cubic	feet (HCF)										
Uniform Rate (All Classes)	\$2.68	\$3.54	\$3.97	\$4.44	\$4.84	\$5.28						

**Figure 10** Compares monthly bills for residential customers under current and proposed rates at varying levels of water consumption.

Figure 11 Shows projected water bills under average consumption for the next 5 fiscal years.

Figure 12 Provides a comparison of water bills for other regional communities.

Figure 10. Comparison of Monthly Water Bills for Single-Family Residential Customers

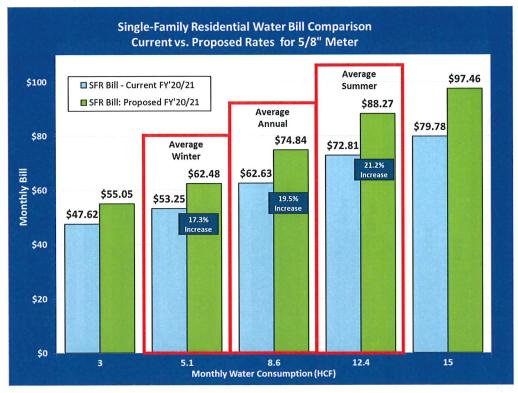
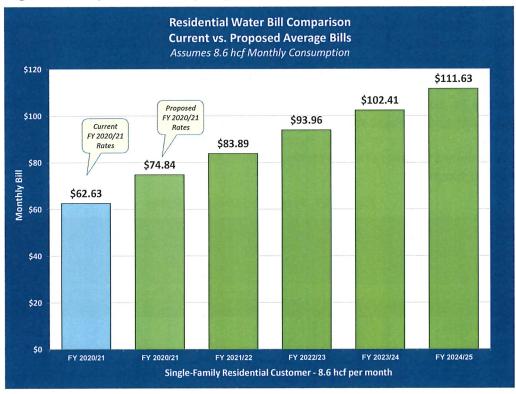


Figure 11. Projected Monthly Single-Family Water Bills – Average Water Use



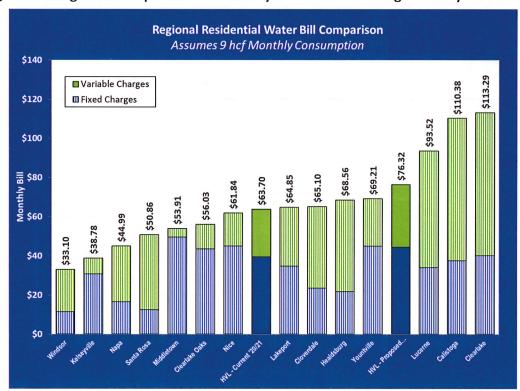


Figure 12. Regional Comparison of Monthly Water Bills for Single-Family Residential

#### D. DROUGHT RATES

The District's emergency drought plans have four drought stages requiring progressively greater reductions in water use by 10% through 40%. Assuming consumption is reduced by these amounts, the District will lose revenue from volumetric rates, despite some cost savings as production costs are slightly lower. NBS estimated these cost savings along with revenue losses to calculate drought rates.

After accounting for both cost savings and revenue losses, these drought rates will meet the revenue requirement under each drought stage. These rates are also designed to meet all Governor mandates required by California Districts to comply. **Figure 13** summarizes these drought rates, which reflect the differences in volumetric rates for single-family and multi-family residential (SFR and MFR), commercial and municipal customers.

Current **Proposed Drought Water Rates Water Rate Schedule** Rates FY 2021/22 FY 2022/23 FY 2020/21 FY 2023/24 FY 2024/25 ('20/21)Fixed Service Charge Monthly Fixed Service Charge: (Same as Non-Drought Fixed Service Charges) Commodity Charges for All Water Consumed per hundred cubic feed (HCF) All Customer Classes: Drought Stage 1 \$3.35 \$3.86 \$4.32 \$4.84 \$5.75 \$5.28 Drought Stage 2 \$3.75 \$4.38 \$4.90 \$5.49 \$5.99 \$6.52 Drought Stage 3 \$4.02 \$5.04 \$5.65 \$6.33 \$6.90 \$7.52 Drought Stage 4 \$4.47 \$5.93 \$6.64 \$7.44 \$8.11 \$8.84

Figure 13. Proposed Drought Rates

#### SECTION 3. SEWER AND RECYCLED WATER RATE STUDY

#### A. KEY SEWER AND RECYCLED WATER RATE STUDY ISSUES

Some of the specific objectives addressed in the sewer rate analysis included:

- Generating additional revenue needed to meet projected funding requirements.
- Updating the volumetric-based charge for residential customers that maintains the average winter water use basis. This is more equitable than a 100-percent flat rate because it reflects the differences in effluent generation and therefore better aligns with the cost of service.
- Updating the volumetric rate for commercial customers that applies to their monthly water use.
- Updating recycled water rates, which should be increased at the same rate as sewer rates.

As with the water rates, the proposed sewer rates were developed based on industry standards and cost-of-service principles, along with input from District staff and the District Board. The proposed rate structure for residential customers continues to include a fixed monthly charge per housing equivalent unit (HEU) plus a volumetric rate based on their average winter water consumption. This volumetric charge is used to set the volumetric charge each month for the subsequent 12 months and, in this respect, acts like a fixed charge except it varies annually based on each customer's winter consumption. The rate structure for commercial customers is similar, with a fixed monthly charge per HEU plus a volumetric rate based on *monthly* water consumption (not by average winter consumption).

The proposed rates are based on net revenue requirements, number of customer accounts and housing equivalent units, water consumption, and the estimated volume and strength of the effluent. The following are the basic components of this analysis:

- Customer classes: Customer classes are typically determined by grouping customers with similar flow and strength characteristics in order to reflect the differences in the cost of serving each type of customer. The District's existing customer classes have been retained in the proposed rates:
  - o **Residential** Consists of single- and multi-family residential customers; multi-family accounts are assessed fixed charges based on the number of housing equivalent units (HEUs), with a single-family account representing one HEU<sup>6</sup>.
  - o **Commercial** Includes 15 commercial and industrial accounts totaling 35 HEUs; their HEUs are assigned based on their effluent flow and strength characteristics.
  - Recycled Water The District has one recycled water meter. The recycled water rate represents the additional treatment costs of recycled water.
- **Cost Allocation Factors:** For the purpose of allocating costs to customer classes, the sewer revenue requirements were "functionalized" into five categories:
  - 1. Flow (volume) related costs
  - 2. Strength costs related to biochemical oxygen demand (BOD)
  - 3. Strength costs related to total suspended solids (TSS)
  - 4. Customer service-related costs, and
  - 5. Recycled water related costs.

<sup>&</sup>lt;sup>6</sup> An HEU is the typical (average) winter water use of SFR. It's applied to all SFR and doesn't vary with number of bedrooms. For example, 3-5 people in a home aren't assumed to generate more or less effluent (on average) if they are in a 2- vs. 5- bedroom home. Commercial HEUs are estimates of how they compare to SFR effluent.



These cost allocation factors represent varying levels of the cost of service. For example, effluent with higher levels of BOD and TSS is more costly to treat and, therefore, should be allocated a greater proportion of treatment costs. Details documenting these cost allocations are shown in Appendix B.

- Determining Revenue Requirements by Customer Class: Based on the identified cost allocation factors, revenue requirements were allocated to each customer class. For example, customer costs are allocated based on number of accounts and billable units, flow-related costs are allocated based on the estimated effluent generated by each class, and strength-related costs are allocated based on estimated strength of wastewater discharged by each customer class. Once the revenue requirement for each customer class is determined, collecting these revenue requirements from each customer class is reflected in the rate design.
- Rate Design: The revenue requirements collected from residential customers were based on the number of housing equivalent units (HEUs) and, for residential customers, the average winter water consumption (December through March). Average winter water use is the best means of estimating potential flow to the wastewater treatment plant because outdoor irrigation is typically at its lowest during the winter months. Revenue requirements recovered from commercial and industrial customers through fixed charges are based on the number of HEUs; their monthly water consumption is applied to volumetric rates. The amount of wastewater discharged by commercial users is generally assumed to be better correlated to their monthly water use and that most commercial customers have separate irrigation meters.

#### **B. SEWER UTILITY REVENUE REQUIREMENTS**

Rate increases are governed by the need to meet rate revenue requirements, including operating and capital costs, debt service payments and reserves. The current state of the District's sewer utility is summarized as follows:

**Capital Improvement Costs:** As with the water utility, sewer capital projects are a major driver of the projected annual costs. The planned capital improvement costs for FY 2020/21 through FY 2024/25 shown in **Figure 14** total more than \$1.25 million and are shown in current year dollars. Future inflation of 3% is assumed for actual funding requirements.

Project Description	FY 2	2020/2021	FY	2021/2022	FY	2022/2023	FY	2023/2024	FY	2024/2025
Regulatory Compliance/I&I Mitigation	\$	100,000	\$	100,000	\$	100,000	\$	100,000	\$	100,000
Disaster Mitigation/SCADA Upgrade	\$	30,000	\$	30,000	\$	90,000				
Disaster recovery/WWTP Access Road repair										
Reliable Water Supply/Leak Repair/Mini-Excavator			\$	25,000	\$	25,000				
Risk Management Plan/Chlorine Tank Auto Shut-Off			\$	45,000						
Regulatory Compliance/Dump Truck			\$	37,500	\$	37,500		9		
IT Upgrades/Records Retention/Increase storage capacity							\$	50,000		
Stormwater Master Planning/Mitigation	\$	10,000	\$	10,000	\$	10,000	\$	50,000	\$	50,000
Regulatory Compliance/Manhole Rehab			\$	50,000	\$	50,000	\$	50,000	\$	100,000
Total Projects	\$	140,000	\$	297,500	\$	312,500	\$	250,000	\$	250,000

Figure 14. Summary of Sewer Capital Project Costs

Meeting Net Revenue Requirements: The District's sewer utility is currently running a small structural deficit that is likely to increase to over \$730,000 per year without any rate increases. The proposed rate increases would stabilize this deficit over the next five years, although reserves would still be below target levels. Projected net revenue requirements (i.e., total annual expenses less non-rate revenue) increase in Fiscal Years 2020/21 through 2024/25 from about \$1.6 million to \$2.2 million. It's notable that the District

 $<sup>{\</sup>bf 1.}\ \ {\sf CIP}\ expenditures\ provided\ by\ {\sf District\ Staffas\ of\ 9-17-20.}$ 

is expecting an operating deficit in 2020/21 despite the proposed rate adjustments but can expect a surplus in fiscal year 2021/22 forward.

**Building and Maintaining Reserve Funds:** The District should maintain sufficient reserves for the Utility. NBS recommends that the District adopt and maintain the following reserve fund targets:

- ✓ Operating Reserve equal to 25% of the Utility's budgeted annual operating expenses. This reserve target is equal to a three-month (90-day) cash cushion for normal operations. An Operating Reserve is intended to promote financial viability in the event of any short-term fluctuation in revenues and/or expenditures.
- ✓ Capital Facilities Reserve equal to a minimum of 3% of depreciable capital assets (or approximately \$141,000 based on a total system asset value of approximately \$4.6 million). This reserve provides for capital repair and replacement needs.
- ✓ **Debt Reserve** equal to the reserve requirements for the existing debt, which is approximately \$32,000 annually.

**Figures 15 and 16** Summarize the sources and uses of funds, including net revenue requirements, and the recommended annual percent increases in total rate revenue for the next five years. This figure shows the small deficit in FY 2020/21 and, without rate increases, grows to over \$730,000 by FY 2024/25. With rate increases, the deficit turns into small surpluses over the next five years.

Figure 15. Summary of Sewer Revenue Requirements

Summary of Sources and Uses of Funds and Net				Pro	op 2	18 Rate Per	iod			
Revenue Requirements	F	Y 2020/21	F	Y 2021/22	F	Y 2022/23	F	Y 2023/24	F	Y 2024/25
Sources of Sewer Funds										
Rate Revenue Under Current Rates - Sewer	\$	1,261,953	\$	1,265,108	\$	1,268,271	\$	1,271,441	\$	1,274,620
Rate Revenue Under Current Rates - RW		110,000		110,000		110,000		110,000		110,000
Non-Rate Revenues		28,500		28,571		28,643		28,714		28,786
Interest Earnings <sup>1</sup>	_	1,700	_	6,545	_	4,772	_	3,731		5,296
Total Sources of Funds	\$	1,402,153	\$	1,410,225	\$	1,411,685	\$	1,413,887	\$	1,418,702
Uses of Sewer Funds		4								
Operating Expenses	\$	1,649,210	\$	1,694,515	\$	1,749,104	\$	1,804,889	\$	1,861,212
Existing Debt Service		32,255		32,238		32,205		32,158		32,095
Rate Funded Capital Expenses	l _		_		l _	112,020	l	257,500	_	257,500
Total Use of Funds	\$	1,681,465	\$	1,726,753	\$	1,893,329	\$	2,094,546	\$	2,150,807
Surplus (Deficiency) before Rate Increase	\$	(279,312)	\$	(316,528)	\$	(481,644)	\$	(680,660)	\$	(732,106
Additional Revenue from Rate Increases (Sewer) <sup>2</sup>		44,459		349,827		558,100		734,059		926,581
Additional Revenue from Rate Increases (Recycled) <sup>3</sup>		6,600		27,984		44,542		58,451		73,611
Surplus (Deficiency) after Rate Increase	\$	(228,253)	\$	61,283	\$	120,998	\$	111,850	\$	268,087
Projected Annual Rate Revenue Adjustment - Sewer <sup>2</sup>		12.00%		12.00%		12.00%		9.00%		9.009
Net Revenue Requirement <sup>4</sup>	\$	1,651,265	\$	1,691,636	\$	1,859,915	\$	2,062,101	\$	2,116,725

Historical interest earning rates were referenced on the California Treasurer's Office website for funds invested in LAIF. Future years earnings were
conservatively estimated through 2021 and phase into the historical 10 year average interest earnings rate.

<sup>2.</sup> The FY 2020/21 rate increase is assumed to be implemented on January 1, 2021, and future increases are implemented July 1 each year.

<sup>3.</sup> The FY 2020/21 rate increase is assumed to be implemented on January 1, 2021, but future increases are implemented July 1 each year.

<sup>4.</sup> Total Use of Funds less non-rate revenues and interest earnings. This is the annual amount needed from rates.

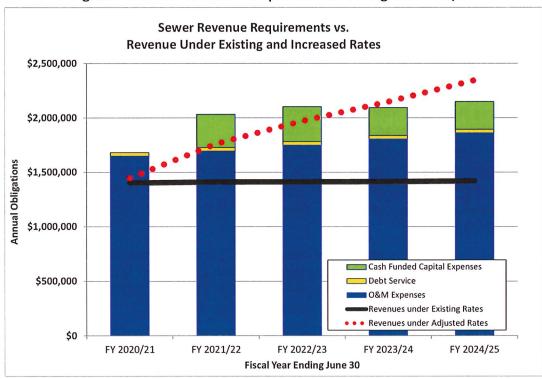


Figure 16. Sewer Revenue Requirements through FY 2024/25

**Figure 17** Summarizes the projected reserve fund balances and reserve targets, for the next five years. **Figure 18** Indicates that without assuming the proposed rate increases, the District's initial small surplus of reserves will be drawn down over the next five years. Replenishing the District's reserve funds are a main factor in the need for sewer rate increases.

Beginning Reserve Fund Balances and **Prop 218 Rate Period Recommended Reserve Targets** FY 2020/21 FY 2021/22 FY 2022/23 FY 2023/24 FY 2024/25 **Operating Reserve Ending Balance** (27,743)5,879 82,740 136,623 331,664 Target Ending Balance (90-days of O&M Costs) 412,000 424,000 437,000 451,000 465,000 Sewer Capital Fund Transfer In of Operating Reserve Surplus \$ 229,000 (306,425) (209,855) \$ Use of Reserves for Capital Projects 166,000 166,000 166,000 682,280 375,855 **Ending Balance** Target Ending Balance (3% of Net Capital Assets) 141,000 166,000 171,000 164,000 168,000 **Debt Reserve Ending Balance** 32,310 32,310 32,310 32,310 32,310 32,310 Target Ending Balance (Annual Debt Service) 32,310 32,310 32,310 32,310 **Total Ending Balance** 686,847 414,044 281,050 334,933 529,974 585,310 \$ 635,310 \$ 651,310 \$ **Total Recommended Minimum Target** 620,310 \$ 668,310

Figure 17. Summary of Sewer Reserve Funds

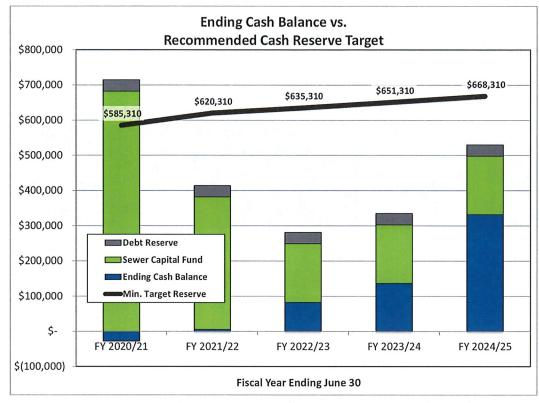


Figure 18. Sewer Reserve Funds Through FY 2024/25

A summary of the sewer utility's proposed 5-year financial plan is included in Appendix B – Sewer Rate Study Summary Tables. These tables include revenue requirements, reserve funds, revenue source and proposed rate increases for the 5-year period.

#### C. SEWER CUSTOMER CHARACTERISTICS

The five factors used in allocating costs as a part of the sewer cost-of-service analysis are effluent (flow), BOD, TSS, customer costs, and recycled water costs. Water consumption data from July 2019 through June 2020 was used to estimate the flows to the District's wastewater treatment plant, and District staff believe this data is representative of future conditions. Residential bills reflect average winter consumption because it is correlated to the amount of residential effluent going to the treatment plant.

The average residential winter water consumption is assumed to include four billing periods; December 2019 - March 2020 were considered the "winter" months because consumption is lowest in these months. Based on water consumption records summarized in **Figure 19** residential customers account for approximately 94.8% of effluent at the plant (i.e., single-family = 89.9% and multi-family = 4.9%). Commercial customers account for the remaining 5.2% of the flow. Effluent strength factors for individual customer classes<sup>7</sup> are shown in **Figure 20** and described below.

- **Residential** customers, including single-family, multi-family and municipal, have BOD and TSS strength factors of 250 mg/l and 250 mg/l, which is within the normal range for residential users.
- Commercial customers, which represent less than three percent of the sewer HEUs, have individual strength factors that are higher or lower than residential, depending on the particular type of

<sup>&</sup>lt;sup>7</sup> Strength factors for each customer class were derived from the State Water Resources Control Board Revenue Program Guidelines, Appendix G, page G-21 "Commercial User Strength Characteristics."

commercial uses. In the District's case, NBS and the District believe that commercial effluent is, on average, lower than residential strength. The District is also considering updating HEU calculations for commercial customers and possibly creating individual volumetric rates for individual commercial customers. This approach will require extensive field verification and result in significant changes for individual commercial sewer customers, and will be further reviewed and analyzed when additional commercial customers are added to the system.

Figure 19. Summary of Estimated Flow to Treatment Plant

Development of the FLC  Customer Class	Number  of HEUs <sup>1</sup>	n Factor Annual Volume (hcf)	Average Winter Monthly Consumption <sup>2</sup> (hcf)	Annual Winter (or Monthly) Avg. Based Volume (hcf) <sup>4</sup>	Adjusted Annual Volume (hcf)	Percentage of Adjusted Volume
Single Family Residential	1,444	87,263	7,183	86,197	120,355	89.9%
Multi-Family Residential	54	4,314	391	4,690	6,548	4.9%
Commercial <sup>3</sup>	35	5,036	N.A.	5,036	7,031	5.2%
Total <sup>4</sup>	1,533	96,612	7,574	95,923	133,934	100.0%
				व वन्त्रवाधी विद्वार	133,934	Flow (hcf/yr.)
					1.40	Flow Adj. Facto

<sup>1.</sup> Consumption and Meters from source files: Copy of Customer Data.xlsx and NBS 2020\_JT.xlsx (data combined and summarized in pivot tables).

Note: The adjusted annual flow per HEU for commercial customers is approximately twice that of SFR. In this sense, these are not truly "HEU's".

Figure 20. Summary of Annual Flow and Strength Characteristics by Customer Class

	ASSESSED FOR		Biochemical Oxy	otal Suspende	tal Suspended Solids (TSS)						
Customer Class	Adjusted Annual Flow (hcf)	Average Strength Factor (mg/l) <sup>2</sup>	Calculated BOD (lbs./yr.)	Adjusted BOD (lbs./yr.)	Percent of Total	Average Strength Factor (mg/l) <sup>2</sup>	Calculated TSS (lbs./yr.)	Adjusted TSS (lbs./yr.)	Percent of Total		
Single Family Residential	120,355	250	187,703	181,794	93.2%	250	187,703	149,316	92.4%		
Multi Family Residential	6,548	250	10,213	9,891	5.1%	250	10,213	8,124	5.0%		
Commercial 1	7,031	80	3,509	3,399	1.7%	120	5,264	4,187	2.6%		
Total	133,934	1	201,425	195,084	100%		203,179	161,627	100%		
	Target, from V	VWTP Data		195,084	BOD (lbs./yr.)			161,627	TSS (lbs./yr.)		
	0.97 BOD Adj. Factor 0.80 TSS Adj. Factor										

<sup>1.</sup> Commercial was previously billed on winter water use, now is billed on monthly water use.

Figure 21 Compares the total number of accounts and billing units (depending on how customers are billed) by customer class.

Figure 22 Summarizes the total rate revenue requirements by customer class resulting from the cost-of-service cost allocation components previously shown in Figures 19 and 20 (Flow and Strength Characteristics), and Figure 21 (Customer Costs).

<sup>2.</sup> Includes months of December 2019 through March 2020.

<sup>3.</sup> Commercial will be billed based on monthly consumption, not winter average.

<sup>4.</sup> Recycled Water excluded from flow allocation factor. One customer only in the District, volumetric rate only.

<sup>2.</sup> Typical strength factors for BOD and TSS are derived from the State Water Resources Control Board Revenue Program Guidelines, Appendix G.

Figure 21. Number of Sewer Accounts and Billing Units by Customer Class

Development of the CUSTOM	Development of the CUSTOMER Allocation Factor												
Customer Class	Number of Accounts <sup>1</sup>	Percentage of Accounts	Number of HEUs <sup>2</sup>	Percentage of Assigned HEUs	Average HEUs per Account								
Single Family Residential	1,455	97.1%	1,444	94.1%	0.99								
Multi-Family Residential	27	1.8%	56	3.6%	2.07								
Commercial & Industrial	15	1.0%	35	2.2%	2.30								
Recycled Irrigation <sup>2</sup>	1	0.1%	0	0.0%	0.00								
Total <sup>2</sup>	1,498	100.0%	1,535	100.0%	1.02								

<sup>1.</sup> Source files: Copy of Customer Data.xlsx and NBS 2020 JT.xlsx . HEU count from March 2020.

Figure 22. Summary of Sewer Rate Revenue Requirements by Customer Class

			Cost-of-	% of COS							
Customer Class		Volume		Treatment			Customer		Recycled	Service Net	Net
				BOD		TSS		Related	Water	Revenue Reg't.	Revenue Req't.
Net Revenue Requirements 1	\$	647,287	\$	308,539	\$	308,539	\$	163,916	\$ 108,307	\$ 1,536,587	
Professional Anna Profession (Control		42.1%		20.1%		20.1%		10.7%	7.0%	100.0%	
Single-, Multi-Family Residential	\$	613,306		\$303,164		\$300,546		\$160,229	\$ -	\$ 1,377,246	89.6%
Commercial		33,981		5,375		7,993		3,686	-	51,035	3.3%
Recycled Irrigation		-		-		-		-	108,307	108,307	7.0%
Total	\$	647,287	\$	308,539	\$	308,539	\$	163,916	\$ 108,307	\$ 1,536,587	100%
Total Excluding Recycled Water	935			THE TOTAL STATE		STATE OF THE PARTY	9.15			\$ 1,428,281	7,202

<sup>1.</sup> Revenue requirement for each customer class is determined by multiplying the revenue requirement from each cost classification by the allocation factors for each customer class.

#### D. CURRENT VS. PROPOSED SEWER RATES

Currently, all customers pay the same fixed monthly charge based on their number of household equivalent units (HEUs). Both residential and commercial customers also pay a volumetric rate, the uniform volumetric rate for residential and commercial customers is applied to average winter water use.

Changes in Residential vs. Commercial Sewer Rates – The proposed rates retain the same customer classes, which combine single- and multi-family residential customers, and combine commercial with industrial customers.

**Figure 23** Shows current and proposed sewer rates for FY 2020/21 through FY 2024/25. As previously noted, consumption patterns have changed over time and this has been reflected in the proposed rates. The current HEU assignments for commercial customers indicate there is more consumption than for a typical residential customer; this is also reflected in the rates shown in Figure 23.

**Figure 24** Compares the average monthly sewer bills for residential customers under current and proposed rates.

Figure 25 Compares commercial bills under current and proposed rates.

Figure 26 Provides a comparison of monthly sewer bills for other communities in the region.

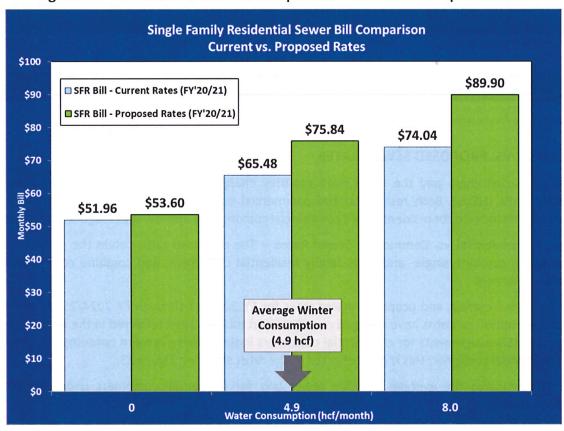
<sup>2.</sup> Recycled Water excluded from customer allocation factor. One customer only in the District, volumetric rate only. HEU stands for housing equivalent unit, which is equal to one single family residental home (SFR = 1 HEU)

Figure 23. Current vs. Proposed Sewer Rates

	Current		Prop	osed Sewer R	ates <sup>1</sup>	
Sewer Rate Schedule	Rates ('20/21)	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25
Fixed Service Charge per HEU <sup>2</sup>						
Residential & Municipal	\$51.96	\$53.60	\$60.03	\$67.24	\$73.29	\$79.89
Commercial	\$51.96	\$53.60	\$60.03	\$67.24	\$73.29	\$79.88
Volumetric Charge (\$/hcf) <sup>3</sup>						
Residential & Municipal (Applied to Average Winter Water Use)	\$2.76	\$4.54	\$5.08	\$5.69	\$6.20	\$6.76
Commercial (Applied to Average  Monthly Water Use)	\$3.00	\$5.73	\$6.41	\$7.18	\$7.83	\$8.53

<sup>1.</sup> Implementation date for FY 2020/21 rates is January 1, 2021, then July in 2021 through 2024.

Figure 24. Residential Sewer Bill Comparison - Current vs. Proposed Rates



Sewer customers are charged on the basis of their number of assigned Housing Equivalent Units (HEUs). Commercial accounts average 2.4 HEU/Account, according to District records.

<sup>3.</sup> Proposed volumetric rates after FY 2020/21 are increased by the annual increase in rate revenue shown in the financial plan.

Figure 25. Commercial Sewer Bill Comparison - Current vs. Proposed Rates

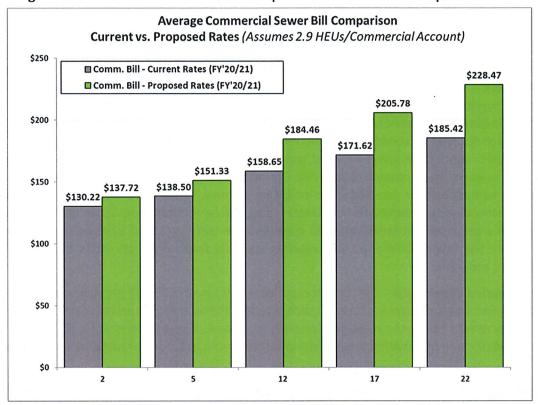
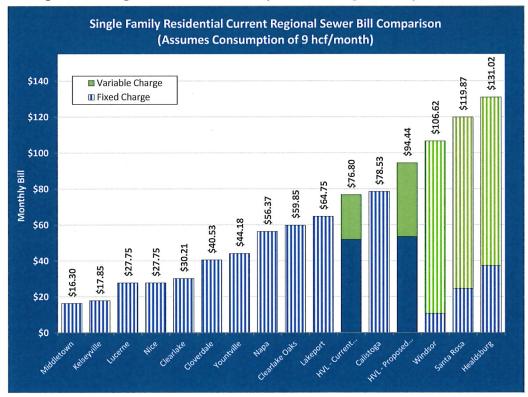


Figure 26. Regional Sewer Bill Comparison - Single Family Residential



#### E. CURRENT VS. PROPOSED RECYCLED WATER RATES.

The District has maintained one recycled water customer and has not evaluated the recycled water rate since 2012.

Basis for Setting Recycled Water Rate — Industry standard for setting recycled water rates vary from agency to agency, and rates are often set at some percent of potable volumetric rates. Although the allocation of benefits of a recycled water program are not easily assigned to sewer vs. recycled water customers, the benefits are generally described as: (1) benefits to sewer customers from selling recycled water instead of discharging the effluent from the treatment plant through other means; and (2) benefits to recycled water users from lower recycled water costs, although the lower quality of recycled water make it less valuable than potable water and the additional constituents in recycled water typically translate into higher costs for recycled water irrigation systems. While there is no single methodology or calculation formula for determining recycled water rates, the current rate is less than the District's potable water rate on a per-acre foot basis, and NBS considers the current rate of \$291.64 per acre foot to be consistent with the sewer utility's annual expenses and how those expenses might be allocated to the recycled water program.

**Proposed Recycled Water Rate** – The current recycled water rate of \$291.64 is a reasonable and fair rate; updating recycled water rates going forward should reflect the increases in sewer revenue requirements, which have increased for all the reasons previously discussed. A recommended FY 2020/21 volumetric rate is \$326.64 per acre foot, with annual adjustments the same as for sewer rates, as shown in **Figure 27**.

Figure 27. Proposed Recycled Water Rate

Danielad Water Data Sabadula	Current		Proposed I	Recycled Wat	ter Rates	
Recycled Water Rate Schedule	Rates	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25
% Increase in Annual Rate Revenue:	('19/20)	12.00%	12.00%	12.00%	9.00%	9.00%
Fixed Service Charge per Acre Foot (A	(F)			15 7 (5) (5)		
Recycled Irrigation (\$/AF)	\$291.64	\$326.64	\$365.83	\$409.73	\$446.61	\$486.80

#### **SECTION 4. RECOMMENDATIONS AND NEXT STEPS**

#### CONSULTANT RECOMMENDATIONS

A number of factors have impacted the District's water and sewer rates in the last several years. The drought and related conservation efforts have resulted in lower water sales, and the District's staff time and costs of responding to fires and floods have increased costs. NBS' evaluation of water, sewer and recycled water rates has made adjustments for these factors that, in our opinion, best represent the overall rate objectives of the District in a fair, equitable, and defensible manner. The following recommendations are submitted to the District Board for consideration:

- **Review This Study Report:** NBS recommends the District Board review proposed rates and other recommendations presented in this report, approve the recommendations, and direct staff to proceed with Prop 218 noticing.
- Adopt Reserve Fund Targets: NBS recommends the District Board adopt the proposed water and sewer reserve fund targets described in Sections 2 and 3 of this report. The District should periodically evaluate reserve fund levels and make it a long-term goal to achieve and maintain these levels for the Operating, Capital, and Debt Reserves.
- Complete a Review by a Qualified Attorney: This rate study outlines proposed new rates that, in NBS' opinion, meet the requirements of Prop 218 and industry standards. However, we are not attorneys and therefore defer to the review provided by the District's legal counsel with respect to Prop 218 noticing and related State laws, as well as the resolutions needed to implement these rates.
- Review Levels of Rate Increases and Proposed Rates: Based on the analysis to date, the District Board should consider adopting the proposed rates for the next five years. These updated rates are necessary to ensure the following objectives are met:
  - o Providing, maintaining, and protecting the community's water service to its customers.
  - Ensuring water rates comply with Prop 218 requirements and promote water conservation.
  - Ensuring revenue stability through drought rates that can be implemented during the District's four drought stages.
  - Setting sewer rates that reflect the cost of providing service to its customers.
  - o Ensuring sewer rates comply with Proposition 218 requirements.
  - Maintaining the overall financial health of the District's water and sewer utilities.
  - o Setting recycled water rates at levels that are reasonable, fair, and equitable.

#### **NEXT STEPS**

**Prop 218 Noticing** – Mailing Prop 218 notices to customers as required by State law and then after a minimum of 45 days hold a public hearing to discuss the proposed rates, count any written protests and, assuming there is not a successful challenge of the proposed rates, adopt and implement these rates.

Annually Review Rates and Revenue — Any time an Agency adopts new utility rates or rate structures, those new rates should be closely monitored over the next several years to ensure the revenue generated is sufficient to meet the annual revenue requirements. Changing economic factors, water consumption patterns, regulatory mandates, and unplanned emergencies all underscore the need for annual review.

Note: The attached Technical Appendices provide more detailed information on the analysis of the water and sewer revenue requirements, cost of service and rate design analyses that have been summarized in this report.

#### PRINCIPAL ASSUMPTIONS AND CONSIDERATIONS

In preparing this report and the recommendations included herein, NBS has relied on several principal assumptions and considerations with regard to financial matters, number of customer accounts, billing records, and other conditions and events that may occur in the future. This information and assumptions, including the District's budgets and customer account information provided by District staff, are sources we believe to be reliable, although NBS has not independently verified this data.

We are also assuming that future water consumption levels, which District staff believe are representative of future conditions, are accurate, and that funding from grants and low-interest loans is largely unavailable or will not be secured in time to construct urgently needed capital projects. We also assume that the District will consider reducing future rate increases or modifying reserve fund requirements if such funding becomes available.

While we believe NBS' use of such information and assumptions is reasonable for the purpose of this report and its recommendations, some assumptions will invariably not materialize as stated herein or may vary significantly due to unanticipated events and circumstances. Therefore, the actual results can be expected to vary from those projected to the extent that actual future conditions differ from those assumed by us or provided to us by others.

#### **APPENDIX A – WATER RATE ANALYSIS**

		Budget				Proj	ect	ed		
RATE REVENUE REQUIREMENTS SUMMARY	F	Y 2020/21	F	Y 2021/22	F	Y 2022/23	F	Y 2023/24	F	Y 2024/25
Sources of Potable Water Funds										
Rate Revenue Under Current Rates	\$	2,069,369	\$	2,074,542	\$	2,079,729	\$	2,084,928	\$	2,090,140
Non-Rate Revenues		72,700		72,827		72,954		73,081		73,209
Interest Earnings	l_	3,500	l _	4,052	_	1,800	_	1,816	_	5,985
Total Sources of Funds	\$	2,145,569	\$	2,151,421	\$	2,154,483	\$	2,159,825	\$	2,169,334
Uses of Potable Water Funds										
Operating Expenses:										
Salaries & Benefits	\$	876,284	\$	910,366	\$	948,328	\$	988,342	\$	1,030,553
Water Rights		50,000		51,450		52,942		54,424		55,839
Repair & Replacement		125,000		128,625		132,355		136,061		139,599
Electricity		150,000		153,000		156,060		159,181		162,365
All Other Expenses	_	512,955	_	521,586	_	538,282	l	555,110	l	571,589
Subtotal: Operating Expenses	\$	1,714,239	\$	1,765,028	\$	1,827,967	\$	1,893,119	\$	1,959,945
Other Expenditures:										
Existing Debt Service <sup>1</sup>	\$	170,746	\$	170,416	\$	170,075	\$	169,721	\$	169,355
New Revenue Bond Debt Service		-		-		-		-		-
Rate-Funded Capital Expenses		295,000		725,000		867,500		855,000		805,000
Subtotal: Other Expenditures	\$	465,746	\$	895,416	\$	1,037,575	\$	1,024,721	\$	974,355
Total Uses of Water Funds	\$	2,179,985	\$	2,660,444	\$	2,865,542	\$	2,917,840	\$	2,934,300
plus: Revenue from Rate Increases		124,162		388,354		685,612		976,059		1,254,676
Increase/Decrease to Reserves	\$	89,746	\$	(120,669)	\$	(25,448)	\$	218,044	\$	489,711
Net Rev. Req't. (Total Uses less Non-Rate Rev.)	\$	2,103,785	\$	2,583,565	\$	2,790,788	\$	2,842,943	\$	2,855,106
Total Rate Revenue After Rate Increases	\$	2,193,531	\$	2,462,897	\$	2,765,340	\$	3,060,987	\$	3,344,817
Projected Annual % Rate Increases		12.00%		12.00%		12.00%		9.00%		9.00%
Cumulative Increase		12.00%		25.44%		40.49%		53.14%		66.92%
Debt Coverage Without Rate Increase		7.43		7.28		7.09		6.90	-	6.72
Debt Coverage After Rate Increase		8.16		9.56		11.12		12.65		14.13

<sup>1.</sup> FUND 218 - CIEDB: Hidden Valley Lake Water System Improvements Project, \$3,000,000 issued in 2002

CLIMATE DAY OF CASUA CTIVITY		Budget		STATE		Proj	ecte	ed		
SUMMARY OF CASH ACTIVITY	F	2020/21	F	2021/22	F	Y 2022/23	F	Y 2023/24	F	Y 2024/25
Total Beginning Unrestricted Cash	\$	418,803								
Operating Reserve				MARKEY.						
Beginning Reserve Balance	\$	268,533	\$	359,881	\$	141,250	\$	68,274	\$	239,222
Plus: Net Cash Flow (After Rate Increases)		89,746		(120,669)		(25,448)		218,044		489,711
Plus: Transfer of Debt Reserve Surplus		1,602		2,037		2,471		2,905		3,336
Less: Transfer Out to Water Capital Fund Reserve		-		(100,000)		(50,000)		(50,000)		(242,269
Ending Operating Reserve Balance <sup>1</sup>	\$	359,881	\$	141,250	\$	68,274	\$	239,222	\$	490,000
Target Ending Balance (90-days of O&M Costs)	\$	429,000	\$	441,000	\$	457,000	\$	473,000	\$	490,000
Water Capital Fund										
Beginning Reserve Balance	\$	150,270	\$	45,270	\$	2,770	\$	52,770	\$	102,770
Plus: Grant Proceeds		30,000		-		-		-		-
Plus: Transfer of Operating Reserve Surplus		-		100,000		50,000		50,000		242,269
Less: Use of Reserves for Capital Projects		(135,000)		(142,500)		-		-		-
Ending Water Capital Fund Balance <sup>2</sup>	\$	45,270	\$	2,770	\$	52,770	\$	102,770	\$	345,039
Target Ending Balance (3% of Net Capital Assets)	\$	193,200	\$	212,600	\$	231,500	\$	249,400	\$	265,400
Ending Balance - Excludes Restricted Reserves	\$	405,151	\$	144,020	\$	121,044	\$	341,992	\$	835,039
Suggested Minimum Target Ending Balance	\$	622,200	\$	653,600	\$	688,500	\$	722,400	\$	755,400
inding Surplus/(Deficit)										
Compared to Minimum Reserve Targets	\$	(217,049)	\$	(509,580)	\$	(567,456)	\$	(380,408)	\$	79,639
Days Cash on Hand		<i>79</i>		28		23		61		144

<sup>1.</sup> Ending Water fund balances (Funds 325 and 130, Money Market & LAIF only) from "Financial Activity, Cash and Investment Summary as of June 30, 2020".

<sup>2.</sup> Includes Fund 320, Water CIP from "Financial Activity, Cash and Investment Summary as of June 30, 2020".

Debt Reserve	F)	/ 2020/21	F۱	2021/22	FY	2022/23	F۱	/ 2023/24	F۱	2024/25
Beginning Reserve Balance <sup>3</sup>	\$	171,065	\$	170,746	\$	170,416	\$	170,075	\$	169,721
Revenue Bond Funded Reserve	\$	-								
Plus: Interest Earnings		1,283		1,707		2,130		2,551		2,970
Less: Transfer of Surplus to Operating Reserve		(1,602)		(2,037)		(2,471)		(2,905)		(3,336
Ending Debt Reserve Balance	\$	170,746	\$	170,416	\$	170,075	\$	169,721	\$	169,355
Target Ending Balance	\$	170,746	\$	170,416	\$	170,075	\$	169,721	\$	169,355
Connection Fee Reserve										
Beginning Reserve Balance	\$	-	\$	-	\$	-	\$	-	\$	
Plus: Interest Earnings		-		-		-		-		
Plus: Connection Fee Revenue		-		-		-		-		
Less: Use of Reserves for Capital Projects				-		-		-		
Ending Connection Fee Balance	\$		\$		\$		\$		\$	
Annual Interest Earnings Rate 4		0.75%		1.00%		1.25%		1.50%		1.75

- 3. Water Operations debt service cash balance found in Source File: #3 FYEnd 2017 Hidden Valley Lake Audit.pdf, Page 49. Includes Redemption Fund in Debt Reserve.

  4. Historical interest earning rates were referenced on the California Treasurer's Office website for funds invested in LAIF. Future wears earnings were conservatively.
- 4. Historical interest earning rates were referenced on the California Treasurer's Office website for funds invested in LAIF. Future years earnings were conservatively estimated through 2021 and phase into the historical 10 year average interest earnings rate.

CAPITAL FUNDING FORECAST		Budget		-		Pro	ecte	d		
Funding Sources:	FY	2020/21	F	2021/22	FY	2022/23	FY	2023/24	FY	2024/25
Grants <sup>1</sup>	\$	30,000	\$	-	\$	-	\$	-	\$	-
Loan Funding		-		-		-		-		-
Use of New Revenue Bond Proceeds		-		-		-		-		-
Use of Connection Fee Reserve		-		-		-		-		-
Use of Capital Rehabilitation and Replacement Reserve		135,000		142,500		-		-		-
Rate Revenue		295,000		725,000		867,500		855,000		805,000
Total Sources of Capital Funds	\$	460,000	\$	867,500	\$	867,500	\$	855,000	\$	805,000
Uses of Capital Funds:		No. of Lot				Property.				
Total Project Costs <sup>2</sup>	\$	460,000	\$	867,500	\$	867,500	\$	855,000	\$	805,000
Capital Funding Surplus (Deficiency)	\$		\$		\$		\$		\$	

- 1. FEMA/CalOES grant revenue found in District budget source file: 2020-2021 Budget & Narrative APPROVED 6-16-2020-.pdf, page 9.
- 2. CIP expenditures modified by District Staff as of 9-17-20.

Funded Priority	Capital Project Descriptions	F	y 2020/2021	F	Y 2021/2022	F	Y 2022/2023	F	Y 2023/2024	FY	2024/2025
1	Wildfire Resilience/Reliable Water Supply/Replace wooden tanks	\$	180,000.00	\$	405,000.00	\$	405,000.00	\$	405,000.00	\$	405,000.00
3	Disaster mitigation/SCADA Upgrade	\$	30,000.00	\$	30,000.00	\$	30,000.00	\$	30,000.00	\$	30,000.00
2	Reliable Water Supply/Automatic Metering Infrastructure	\$	200,000.00	\$	320,000.00	\$	320,000.00	\$	320,000.00	\$	320,000.00
4	Wildfire Resilience/ Reliable Water Supply/PSPS Backup power supply	\$	50,000.00	\$	50,000.00	\$	50,000.00	\$	50,000.00	\$	50,000.00
7	IT Upgrades/Records Retention/Increase storage capacity							\$	50,000.00		
5	Reliable Water Supply/Leak Repair/Mini-Excavator			\$	25,000.00	\$	25,000.00				
6	Regulatory Compliance/Dump Truck			\$	37,500.00	\$	37,500.00				
	Top 6 priorities	\$	460,000.00	\$	867,500.00	\$	867,500.00	\$	855,000.00	\$	805,000.00

Unfunded Priority	Canital Project Descriptions	FY 2020/2021	FY 2021/2022	FY 2022/2023	FY 2023/2024	FY 2024/2025
	Reliable Water Supply/Water Quality/Repair water lines	\$ 540,000.00	\$ 540,000.00	\$ 540,000.00	\$ 540,000.00	\$ 540,000.00
	Wildfire Resilience/Upgrade Fire Hydrants	\$ 7,60,000.00	\$ 760,000.00	\$ 760,000.00	\$ 760,000.00	\$ 760,000.00
		\$ 1,300,000.00	\$1,300,000.00	\$ 1,300,000.00	\$ 1,300,000.00	\$ 1,300,000.00

<b>EXISTING DEBT OBLIGATIONS HVLCSD WATER DISTRICT - PO</b>	ATC	BLE WATE	R					THE REAL PROPERTY.		
Annual Repayment Schedules:	FY	2020/21	FY	2021/22	FY	2022/23	FY	2023/24	FY	2024/25
FUND 218 - CIEDB: Hidden Valley Lake Water System Impro	ven	nents Proje	ect,	\$3,000,000	) iss	ued in 200	02			
Principal Payment <sup>1</sup>	\$	110,065	\$	113,895	\$	117,859	\$	121,960	\$	126,204
Interest Payment		55,865		52,035		48,072		43,970		39,726
Annual Fee	_	4,816	_	4,486	_	4,144	_	3,791	_	3,425
Subtotal: Annual Debt Service	\$	170,746	\$	170,416	\$	170,075	\$	169,721	\$	169,355
Coverage Requirement (\$ Amnt. above annual payment)		187,821		187,458		187,083		186,693		186,291
Reserve Requirement (total fund balance) <sup>2</sup>		170,746		170,416		170,075		169,721		169,355

<sup>1.</sup> Fund 218 Loan Doc found in Source File: #9 - Loan Docs Fund 218 - CIEDB 2002.pdf

<sup>2.</sup> The Reserve Requirement in future years is equal to the lesser of: the maximum annual debt service payment, or the maximum amount then permitted under the Code.

Classificat	ion of Expenses		Vo	lumetric	Fix	red		Allo	ation %	's to
Budget I	tems	Total Revenue	Co	mmodity	Capacity	C	ustomer	ALCOHOLD TO SERVICE	ssificati	
		FY 2020/21		СОМ	CAP		CA	СОМ	CAP	CA
					T .					
130-5010	Salary & Wages	\$ 511,330	\$	163,626	\$ 322,138	\$	25,567	32%	63%	5%
130-5020	Employee Benefits	198,304		63,457	124,932		9,915	32%	63%	5%
130-5021	Retirement Benefits	93,850		30,032	59,126		4,693	32%	63%	5%
130-5022	Clothing Allowance	1,800		540	1,170		90	30%	65%	5%
130-5024	Workers' Comp Insurance	15,000		4,500	9,750		750	30%	65%	5%
130-5025	Retiree Health Benefits	14,000		4,200	9,100		700	30%	65%	5%
130-5030	Director Health Benefits	42,000		12,600	27,300		2,100	30%	65%	5%
130-5040	Election Expense	12,000		3,600	7,800		600	30%	65%	5%
130-5060	Gasoline, Oil & Fuel	20,000		6,000	13,000		1,000	30%	65%	5%
130-5061	Vehicle Maintenance	12,500		3,750	8,125		625	30%	65%	5%
130-5062	Taxes & Licenses	1,200		360	780		60	30%	65%	5%
130-5063	Certifications	600		180	390		30	30%	65%	5%
130-5074	Insurance	54,055		16,217	35,136		2,703	30%	65%	5%
130-5075	Bank Fees	21,000		6,300	13,650		1,050	30%	65%	5%
130-5080	Membership & Subscriptions	24,600		7,380	15,990		1,230	30%	65%	5%
130-5090	Office Supplies	4,000		1,200	2,600		200	30%	65%	5%
130-5092	Postage & Shipping	6,500		1,950	4,225		325	30%	65%	5%
130-5121	Legal Services	20,000	= =	6,000	13,000		1,000	30%	65%	5%
130-5122	Engineering Services	60,000		18,000	39,000		3,000	30%	65%	5%
130-5123	Other Professional Services	50,000		15,000	32,500		2,500	30%	65%	5%
130-5126	Audit Services	7,500	-	2,250	4,875		375	30%	65%	5%
130-5124	Water Rights	50,000		50,000	-		-	100%	0%	0%
130-5130	Printing & Publication	7,500		2,250	4,875		375	30%	65%	5%
130-5135	Newsletter	500		150	325		25	30%	65%	5%
130-5145	Equipment Rental	45,000		13,500	29,250	- 1	2,250	30%	65%	5%
130-5148	Operating Supplies	5,000		1,500	3,250		250	30%	65%	5%
130-5150	Repair & Replace	125,000		40,000	78,750		6,250	32%	63%	5%
130-5155	Maintenance Building & Grounds	12,000		3,840	7,560		600	32%	63%	5%
130-5156	Custodial Services	4,200		1,260	2,730		210	30%	65%	5%
130-5157	Security	5,000		1,500	3,250		250	30%	65%	5%
130-5170	Travel & Meetings	4,200		1,260	2,730		210	30%	65%	5%
130-5175	Education & Seminars	9,500		2,850	6,175		475	30%	65%	5%
130-5176	Director Training	5,000		1,500	3,250		250	30%	65%	5%
130-5179	Admin Miscellaneous Expense	350		105	228		18	30%	65%	5%
130-5191	Telephone	11,000		3,300	7,150		550	30%	65%	5%
130-5192	Electricity	150,000		135,000	15,000		-	90%	10%	0%
130-5193	Other Utilities	2,500		750	1,625		125	30%	65%	5%
130-5194	IT Services	36,500		10,950	23,725		1,825	30%	65%	5%
130-5195	Env./Monitoring	17,000		5,100	11,050		850	30%	65%	5%
130-5196	Risk Management	_		-	-		-	30%	65%	5%
	Annual Operating Fees	32,000		9,600	20,800		1,600	30%	65%	5%
130-5310	· -	1,000		300	650		50	30%	65%	5%
Sub-To			\$	651,856		\$	74,674	38.5%	57.1%	4.4%

Appendix A

Classification of Expenses, continued			١	/olumetric	Fix	ed		Allo	Allocation %'s to							
Budget Categories		Total Revenue	c	Base commodity	Capacity	Customer		Customer		Customer		Customer			ssification	
	F	Y 2020/21		СОМ	CAP		CA	сом	CAP	CA						
130-5311 Equipment - Office	\$	1,000	\$	300	\$ 650	\$	50	30%	65%	5%						
130-5312 Tools - Field		1,500		450	975		75	30%	65%	5%						
130-5315 Safety Equipment		1,500		450	975		75	30%	65%	5%						
130-5505 Water Conservation		9,000		7,650	900		450	85%	10%	5%						
130-5545 Recording Fees		250		75	163		13	30%	65%	5%						
130-OPEB OPEB OBLIGATION		7,500		2,250	4,875		375	30%	65%	5%						
130-5600 Contingency		-		-			-	30%	65%	5%						
Sub-Total:	\$	20,750	\$	11,175	\$ 8,538	\$	1,038	53.9%	41.1%	5.0%						
Grand Total: Water Fund Operations	\$	1,714,239	\$	663,031	\$ 975,496	\$	75,712	39%	57%	4%						

Classification of Expenses, continued		Volumetric	Fix	red	Alloc	ation %	's to
Budget Categories	Total Revenue	Base Commodity	Capacity	Customer		sification	
	FY 2020/21	СОМ	CAP	CA	сом	CAP	CA
Debt Service Payments							
Existing Debt Service	170,746	\$ -	\$ 170,746	\$ -	0%	100%	0%
New Revenue Bond Debt Service	-	\$ -	\$ -	\$ -	0%	100%	0%
Capital Expenditures				and the second			
Rate Funded Capital Expenses	295,000	\$ -	\$ 295,000	\$ -	0%	100%	0%
TOTAL REVENUE REQUIREMENTS	\$ 2,179,985	\$ 663,031	\$ 1,441,242	\$ 75,712	30%	66%	3%
130-4035 Reconnect Fees	\$ (12,000)	\$ (3,650)	\$ (7,933)	\$ (417)	30%	66%	3%
130-4039 Water Meter Installation	\$ -	-	-	-	30%	66%	3%
130-4040 Recording Fee Income	\$ (1,200)	(365)	(793)	(42)	30%	66%	3%
130-4045 Availability Fees	\$ (22,000)	(6,691)	(14,545)	(764)	30%	66%	3%
130-4110 Commercial Water Use	fort.	1 333	-	-	30%	66%	3%
130-4112 Government Water Use	F15 at	165,32	-	-	30%	66%	3%
130-4115 Water Use Charges		000.00	-	-	30%	66%	3%
130-4210 Late Fee	\$ (32,000)	(9,733)	(21,156)	(1,111)	30%	66%	3%
130-4215 Returned Check Fee	\$ (1,000)	(304)	(661)	(35)	30%	66%	3%
130-4300 Misc. Income	\$ (3,000)	(912)	(1,983)	(104)	30%	66%	3%
130-4310 Other Income	\$ (1,500)	(456)	(992)	(52)	30%	66%	3%
130-4550 Interest Income	\$ (3,500)	(1,065)	(2,314)	(122)	30%	66%	3%
NET REVENUE REQUIREMENTS	\$ 2,103,785	\$ 639,856	\$ 1,390,864	\$ 73,065			
Allocation of Revenue Requirements	100.0%	30.4%	66.1%	3.5%			

Classification of Expenses, continued Adjustments to Classification of Expenses					
Adjustment for Current Rate Level:	Tota	l Rev Reqts	СОМ	CAP	CA
Target Rate Rev. After Rate Increases**	\$ .	2,317,693			
Projected Rate Revenue at Current Rates	\$ .	2,069,369			
Rate Increase (FY 2018/19)		12.0%			
Target Rate / Adjusted Net Revenue - Requirement	\$ :	2,317,693	\$ 704,915	\$ 1,532,284	\$ 80,495
Percent of Revenue			30.4%	66.1%	3.5%

<b>Development of the COMMODITY Alloca</b>	tion Factor	
Customer Class	2019 Volume (hcf) <sup>1</sup>	Percent of Total Volume
Single Family Residential	254,982	92.5%
Multi-Family Residential	2,306	0.8%
Commercial	17,649	6.4%
Municipal	678	0.2%
Total	275,615	100%
Recycled <sup>2</sup>	1,403,126	100%
Total in Acre Feet	3,854 AF	

- 1. Consumption in hcf and customer class from Source file: Copy of Customer Data.xlsx
- ${\bf 2.} \ \ {\bf Recycled Water \, excluded \, from \, potable \, water \, consumption. \, \, {\bf One \, customer \, only \, in \, the \, \, District.}$

Customer Class	Average Monthly Use (hcf)	Peak Monthly Use (hcf) <sup>1</sup>	Peak Month Factor	Max Month Capacity Factor
Single Family Residential	21,248	34,813	1.64	91.3%
Multi-Family Residential	192	509	2.65	1.3%
Commercial	1,471	2,669	1.81	7.0%
Municipal	56	158	2.79	0.4%
Total	22,968	38,149	1.66	100.2%
Recycled <sup>2</sup>	116,927	314,340	2.69	89.2%
Total in Acre Feet	268 AF	722 AF		

- 1. Based on peak monthly / monthly data (peak day data not available).
- 2. Recycled Water excluded from potable water consumption. One customer only in the District.

Customer Class	Number of Meters <sup>1</sup>	Percent of Total
Single Family Residential	2,462	97.43%
Multi-Family Residential	27	1.07%
Commercial	34	1.35%
Municipal	4	0.16%
Total	2,527	100%
Recycled <sup>2</sup>	1	N.A.

- 1. Meter counts and customer class from January 2020. Source file: Copy of Customer Data.xlsx
- 2. Recycled Water excluded from potable water consumption. One customer only in the District.

				٨	let Revenue R	equ	irements (	60% Fixed / 4	10% Variable)	
	Cost Classification Components									
Customer Class		mmodity Related Costs	Capacity y Related Costs - Volumetric Allocation		Capacity Related Costs - Fixed Allocation		ustomer Related Costs	Cost of Service Net Rev. Req't	% of COS Net Revenue Req't	
Single Family Residential	\$	652,144	\$	202,737	\$ 1,195,564	\$	78,424	\$ 2,128,869	91.9%	
Multi-Family Residential		5,898		2,966	17,494		860	27,218	1.2%	
Commercial		46,873		16,459	97,063		1,210	161,606	7.0%	
Total	\$	704,915	\$	222,163	\$ 1,310,121	\$	80,495	\$ 2,317,693	100%	

											٠.١٦	P C
								Net Re	venue Requ	ilrements (6	0% Fixed / 40	% Variable)
Number of Meters by Class and Size 1	5/8 Inch	3/4 Inch	1 Inch	1.5 Inch	2 Inch	3 Inch	4 Inch	6 Inch	8 Inch	10 Inch	12 Inch	Total
Single Family Residential	2,223	239	2									2,464
Multi-Family Residential	27										-	27
Commercial	14	-	12	2	8	-					-	36
Total Meters/Accounts	2,264	239	14	2	8							2,527
Hydraulic Capacity Factor 2	1.00	1.00	2.50	5.00	8.00	16.00	25.00	50.00	140.00	210.00	265.00	
Total Equivalent Meters	2,264	239	35	10	64							2,612
Monthly Fixed Service Charges												
Customer Costs (\$/Acct/mo.) 3	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	\$2.65	
Capacity Costs (\$/Acct/mo.) 4	\$41.80	\$41.80	\$104.50	\$208.99	\$334.39	\$668.77	\$1,044.95	\$2,089.91	\$5,851.74	\$8,777.61	\$11,076.51	
Total Monthly Meter Charge	\$44.45	\$44.45	\$107.15	\$211.65	\$337.04	\$671.42	\$1,047.61	\$2,092.56	\$5,854.40	\$8,780.27	\$11,079.17	
Annual Fixed Costs Allocated to M	onthly Meter	Charges										
Customer Costs		\$ 80,495										
Capacity Costs		1,310,121										
Total Fixed Meter Costs		\$1,390,616										
Annual Revenue from Monthly Me	ter Charges											
Customer Charges	\$ 72,117	\$ 7,613	\$ 446	\$ 64	\$ 255	s -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 80,495
Capacity Charges	\$1,135,572	\$ 119,877	\$ 17,555	\$ 5,016	\$ 32,101	<u>s</u> -	<u>s</u> -	<u>s</u> -	\$ -	\$ -	\$ -	1,310,121
Fotal Monthly Meter Charge Reve	\$1,207,689	\$ 127,490	\$ 18,001	\$ 5,079	\$ 32,356	\$ -	\$ .	\$ .	\$ .	\$ .	\$ -	\$1,390,616

Meter counts from January 2020, consumption rates and customer class from Source files: Copy of Customer Dataxisx

2. Meter flow rates are from AWWA M-1 (Seventh Edition) Table B-2. Assumes displacement meters for 5/8 through 2 inch meters, Compound for 3 - 8 inch meters, Turbine for 10 & 12 inch, unless noted otherwise.

3. Customer costs are allocated to each customer by dividing the total customer costs by the total number of customers.

4. Capacity costs are allocated by metersize and the hydraulic capacity of the meter.

Customer Class	Number of Meters <sup>1</sup>	Water Consumption (hcf/yr.)	Water Consump. w/ Conservation <sup>2</sup> (hcf/yr.)	Commodity Assigned Costs	V	Other olumetric Assigned Costs	Rev	otal Target v. Reqt from ol. Charges	% of Total Rate Revenue	Com	iform modity ates /hcf)	Proposed Rate Structure
Single Family Residential	2,462	254,982	242,233	\$ 652,144	\$	202,737	\$	854,881	36.9%	\$	3.53	Uniform
Multi-Family Residential	27	2,306	2,191	5,898		2,966		8,865	0.4%		3.53	Onijorni
Commercial	38	18,327	17,410	46,873		16,459		63,332	2.7%		3.64	Uniform
Total	2,527	275,615	261,834	\$ 704,915	\$	222,163	\$	927,077	40%		7562	
Uniform Rate (All Classes	1			•				•		\$	3,54	Uniform

1. Meter counts, consumption rates and customer class from Source files: Copy of Customer Data.xlsx

2. Assumed Conservation =

5.00%

	Comparison of Average Residential Consumption - 2015 vs. Current (hcf/month)									
Year	Winter Average	Annual Average	Summer Average							
2015	6.9	11.1	17.1							
2019	5.1	8.6	12.4							
% Change:	-27%	-22%	-27%							

Drought Rates: Expenses Assumed to Decrease with Lower Consumption							
Expense Name	FY 2020/21						
Variable Portion of Operating Costs <sup>1</sup>							
Electricity	\$ 135,000 \$ 750						
Other Utilities	\$ 750						
Repair & Replace	\$ 40,000						
Total:	\$ 175,750						

1. Expenses primarily related volume of water produced.

Level of Conservation	Total Expected SFR/MFR Consumption 1	Percent	Expe	Lower		Expenses Due to Lower		Expenses Due to		Drought 3		vised Target v. Req't from ol. Charges	FY 2021/22 Uniform Rate
Baseline Rate	261,834 ccf	0%	\$		\$		\$	927,077	\$3.54				
Drought Stage 1	235,651 ccf	-10%	\$	(17,575)	\$	-	\$	909,502	\$3.86				
Drought Stage 2	209,467 ccf	-20%	\$	(35,150)	\$	25,000	\$	916,927	\$4.38				
Drought Stage 3	183,284 ccf	-30%	\$	(52,725)	\$	50,000	\$	924,352	\$5.04				
Drought Stage 4	157,100 ccf	-40%	\$	(70,300)	\$	75,000	\$	931,777	\$5.93				

- Total 2019 for single- and multi-family customer classes.
   Purchased water and utility expenses related to treatment costs are directly reduced when the District sells less water.
- 3. Estimated drought-related additional expenses for each stage.

Water Rate Schedule	Current	Proposed Water Rates						
water kate Schedule	Rates ('20/21)	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25		
Fixed Service Charge								
Monthly Fixed Service Charge:	100							
5/8 inch	\$39.58	\$44.45	\$49.79	\$55.76	\$60.78	\$66.25		
3/4 inch	\$39.58	\$44.45	\$49.79	\$55.76	\$60.78	\$66.25		
1 inch	\$94.91	\$107.15	\$120.01	\$134.41	\$146.51	\$159.69		
1.5 inch	\$187.11	\$211.65	\$237.04	\$265.49	\$289.38	\$315.43		
2 inch	\$297.75	\$337.04	\$377.48	\$422.78	\$460.83	\$502.31		
Water Commodity Charges per	hundred cubic	feet (HCF)				N. S. S. S. S.		
Uniform Rate (All Classes)	\$2.68	\$3.54	\$3.97	\$4.44	\$4.84	\$5.28		

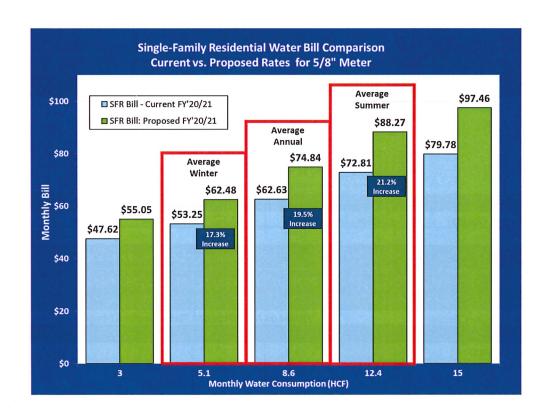
					Commence of the second	4		
Water Bate Cabadula	Current	Proposed Drought Water Rates						
Water Rate Schedule	Rates ('20/21)	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25		
Fixed Service Charge					<b>VALUE</b>			
Monthly Fixed Service Charge:	0 -	(Same as	Non-Drought	Fixed Service	Charges)			
Commodity Charges for All Wate	er Consumed	er hundred cu	bic feed (HCF)					
All Customer Classes:								
Drought Stage 1	\$3.35	\$3.86	\$4.32	\$4.84	\$5.28	\$5.75		
Drought Stage 2	\$3.75	\$4.38	\$4.90	\$5.49	\$5.99	\$6.52		
Drought Stage 3	\$4.02	\$5.04	\$5.65	\$6.33	\$6.90	\$7.52		
Drought Stage 4	\$4.47	\$5.93	\$6.64	\$7.44	\$8.11	\$8.84		

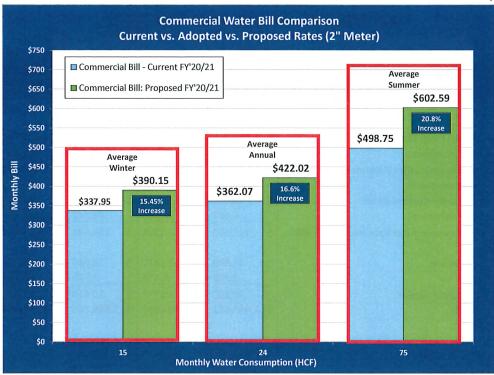
	Winter	Annual	Summer
Residential Bill Comparison for 5/8 inch Meter	Average	Average	Average

		Monthly Water Consumption (HCF)												
	1	3	5.1	8.6	12.4	15	20	25						
SFR Bill - Current '20/21	\$42.26	\$47.62	\$53.25	\$62.63	\$72.81	\$79.78	\$93.18	\$106.58						
SFR Bill - Proposed '20/21	\$47.99	\$55.05	\$62.48	\$74.84	\$88.27	\$97.46	\$115.13	\$132.80						
SFR Bill - Proposed '21/22	\$53.75	\$61.68	\$70.01	\$83.89	\$98.96	\$109.27	\$129.10	\$148.93						
SFR Bill - Proposed '22/23	\$60.20	\$69.09	\$78.41	\$93.96	\$110.84	\$122.38	\$144.59	\$166.80						
SFR Bill - Proposed '23/24	\$65.62	\$75.30	\$85.47	\$102.41	\$120.81	\$133.40	\$157.60	\$181.81						
SFR Bill - Proposed '24/25	\$71.53	\$82.08	\$93.16	\$111.63	\$131.68	\$145.40	\$171.79	\$198.17						

12.4 Unrounded Avg.: 5.1 8.6 2015 Avg.: 6.9 11.1 17.1

			Winter	Annual	Summer				
Residential Bill Comparison for 5/8 inch N	1eter - Alternati	ve Rates	Average	Average	Average				
			1	Monthly Water C	onsumption (HC	F)			
	1	3	5.1	8.6	12.4	15	20	25	
SFR Bill - Current FY 20/21	\$42.26	\$47.62	\$53.25	\$62.63	\$72.81	\$79.78	\$93.18	\$106.58	
SFR Bill: Proposed FY'20/21	\$47.99	\$55.05	\$62.48	\$74.84	\$88.27	\$97.46	\$115.13	\$132.80	
SFR Bill: Proposed FY'21/22	\$53.74	\$61.66	\$69.97	\$83.82	\$98.86	\$109.15	\$128.94	\$148.73	
			Winter		Annual		Summer		
Commercial Bill Comparison for 2 inch Mo	eter		Average		Average		Average		
				Monthly	Water Consump	tion (HCF)			
	5	15	24	75	125	175	215	300	500
Commercial Bill - Current FY'20/21	\$311.15	\$337.95	\$362.07	\$498.75	\$632.75	\$766.75	\$873.95	\$1,101.75	\$1,637.75
Commercial Bill: Proposed FY'20/21	\$354.74	\$390.15	\$422.02	\$602.59	\$779.63	\$956.66	\$1,098.29	\$1,399.25	\$2,107.39
Commercial Bill: Proposed FY'21/22	\$397.31	\$436.97	\$472.66	\$674.90	\$873.18	\$1,071.46	\$1,230.09	\$1,567.16	\$2,360.28





Water Consumption Data used for Water Rates:												
Summary of Consumption by	2018 Consumption	2019 Consumption	Jan 2020	2019	Avg. hcf/m	onth	Winter-to- Annual					
Class	(hcf)	(hcf)	Accounts	Annual	Winter	Summer	Ratio					
Single Family Residential	260,654	254,982	2,462	8.6	5.1	12.4	0.59					
Multi-Family Residential	462	397	2	17	3	24	0.18					
Commercial	17,717	18,327	38	104	62	133	0.59					
Total	278,833	273,706	2,502	130	70	169	1.36					
Recycled	1,050,495	1,403,126	1	87,541	17,325	247,957	0.20					

Meter counts, consumption and customer class from Source file: Copy of Customer Data.xlsx

Jan-Mar 19 Jul-Sep 19

## **APPENDIX B – SEWER RATE ANALYSIS**

	В	udgeted		the same		Proje	ecte	ed		
RATE REVENUE REQUIREMENTS SUMMARY	FY	2020/21	F	Y 2021/22	F	Y 2022/23	F	Y 2023/24	F	Y 2024/25
Sources of Sewer Funds										
Sewer Rate Revenue:										
Sewer Rate Revenue Under Current Rates	\$	1,261,953	\$	1,265,108	\$	1,268,271	\$	1,271,441	\$	1,274,620
Revenue from Rate Increases		37,859		321,843		513,558	_	675,608	_	852,969
Subtotal: Rate Revenue After Rate Increases - Sewer	\$	1,299,812	\$	1,586,951	\$	1,781,829	\$	1,947,049	\$	2,127,589
Recycled Water Rate Revenue:										
RW Rate Revenue Under Current Rates	\$	110,000	\$	110,000	\$	110,000	\$	110,000	\$	110,000
Revenue from Rate Increases		6,600		27,984	_	44,542	_	58,451	_	73,611
Subtotal: Rate Revenue After Rate Increases - RW	\$	116,600	\$	137,984	\$	154,542	\$	168,451	\$	183,611
Non-Rate Revenue:										
Other Non-Rate Revenue	\$	28,500	\$	28,571	\$	28,643	\$	28,714	\$	28,786
Interest Income <sup>2</sup>		1,700		6,545		4,772		3,731	_	5,296
Subtotal: Non-Rate Revenue	\$	30,200	\$	35,117	\$	33,414	\$	32,445	\$	34,082
Total Sources of Funds	\$	1,446,612	\$	1,760,052	\$	1,969,785	\$	2,147,945	\$	2,345,283
Uses of Sewer Funds										
Operating Expenses:										
Salaries & Benefits Expenses	\$	870,394	\$	899,927	\$	930,482	\$	962,095	\$	994,800
Other Operating Expenses	_	778,816	_	794,589	_	818,622	_	842,794	_	866,413
Subtotal: Operating Expenses:	\$	1,649,210	\$	1,694,515	\$	1,749,104	\$	1,804,889	\$	1,861,212
Other Expenditures:										
USDA Solar Loan	\$	32,255	\$	32,238	\$	32,205	\$	32,158	\$	32,095
New Debt Service		-		-		-		-		-
Rate-Funded Capital Expenses	_		_	-	_	112,020	_	257,500	_	257,500
Subtotal: Other Expenditures	\$	32,255	\$	32,238	\$	144,225	\$	289,658	\$	289,595
Total Uses of Funds	\$	1,681,465	\$	1,726,753	\$	1,893,329	\$	2,094,546	\$	2,150,807
Annual Surplus/(Deficit)	\$	(234,853)	\$	33,299	\$	76,456	\$	53,399	\$	194,475
Net Revenue Req't. (Total Uses less Non-Rate Revenue)	\$	1,651,265	\$	1,691,636	\$	1,859,915	\$	2,062,101	\$	2,116,725
Projected Annual % Rate Increases		12.00%		12.00%		12.00%		9.00%	70	9.00%
Cumulative Increase from Annual Revenue Increases		12.00%		25.44%		40.49%		53.14%		66.92%
Projected Annual Rate Revenue Adjustment - RW		12.00%		12.00%		12.00%		9.00%		9.00%
Cumulative Increase from Annual Revenue Increases		12.00%	<u></u>	25.44%	L	40.49%		53.14%		66.92%

<sup>1.</sup> Revenues and Expenditures budgeted for FY 2020/21 found in source file: 2020-2021 Budget & Narrative APPROVED 6-16-2020-.pdf

<sup>2.</sup> Calculated interest in FY 2021/22 and after.

SUMMARY OF CASH ACTIVITY	В	udgeted				Proje	cte	d		perion 2
UN-RESTRICTED RESERVES	FY	2020/21	F	2021/22	F	Y 2022/23	F	Y 2023/24	F	Y 2024/25
Total Beginning Unrestricted Cash	\$	660,148								
Operating Reserve										
Beginning Reserve Balance <sup>1</sup>	\$	206,868	\$	(27,743)	\$	5,879	\$	82,740	\$	136,623
Plus: Net Cash Flow (After Rate Increases)		(234,853)		33,299		76,456		53,399		194,475
Plus: Transfer In of Debt Reserve Surplus		242		323		404		485		565
Less: Transfer Out to Capital Facilities Reserve		-		-		-		-		-
Ending Operating Reserve Balance	\$	(27,743)	\$	5,879	\$	82,740	\$	136,623	\$	331,664
Target Ending Balance (90-days of O&M Costs)	\$	412,000	\$	424,000	\$	437,000	\$	451,000	\$	465,000
Capital Facilities Reserve										
Beginning Reserve Balance <sup>2</sup>	\$	453,280	\$	682,280	\$	375,855	\$	166,000	\$	166,000
Plus: Transfer In of Operating Reserve Surplus		-		-		-		-		-
Less: Use of Reserves for Capital Projects		229,000		(306,425)		(209,855)		-		-
Ending Capital Facilities Reserve Balance	\$	682,280	\$	375,855	\$	166,000	\$	166,000	\$	166,000
Target Capital Facilities Reserve (3% of Assets)	\$	141,000	\$	164,000	\$	166,000	\$	168,000	\$	171,000
Ending Balance	\$	654,537	\$	381,734	\$	248,740	\$	302,623	\$	497,664
Minimum Target Ending Balance	\$	553,000	\$	588,000	\$	603,000	\$	619,000	\$	636,000
Ending Surplus/(Deficit) Compared to Reserve Targets	\$	101,537	\$	(206,266)	\$	(354,260)	\$	(316,377)	\$	(138,336)
Restricted Reserves:										
Debt Reserve Fund							84			
Beginning Reserve Balance <sup>4</sup>	\$	32,310	\$	32,310	\$	32,310	\$	32,310	\$	32,310
Plus: Interest Earnings		242		323		404		485		565
Plus: Reserve Funding from New Debt Obligations		-		-		-		-		-
Less: Transfer Out to Operating Reserve		(242)		(323)		(404)		(485)		(565)
Ending Debt Reserve Balance	\$	32,310	\$	32,310	\$	32,310	\$	32,310	\$	32,310
Target Ending Balance <sup>5</sup>	\$	32,310	\$	32,310	\$	32,310	\$	32,310	\$	32,310
Annual Interest Earnings Rate 6		0.75%		1.00%		1.25%		1.50%		1.75%

- 1. Ending Wastewater fund balances (Funds 313 and 120, Money Market & LAIF only) from "Financial Activity, Cash and Investment Summary as of June 30, 2020".
- 2. Includes Fund 314, Wastewater CIP from "Financial Activity, Cash and Investment Summary as of June 30, 2020".
- 4. Sewer debt service cash balances include 6 funds reserved for debt and bonds; found in Source File: #3 FY End 2017 Hidden Valley Lake Audit.pdf, Page 44 & 45.
  Balance includes the following accounts: USDA Solar Loan, USDA Reserve, All Bond Admin, Assessments.
- $5. \ \ NBS \ is \ assuming \ the \ Debt \ Reserve \ Target \ to \ include \ the \ reserve \ requirement \ for \ Fund \ 219 \ and \ not \ including \ Fund \ 215.$
- 6. Historical interest earning rates were referenced on the California Treasurer's Office website for funds invested in LAIF. Future years earnings were conservatively estimated through 2021 and phase into the historical 10 year average interest earnings rate.

CAPITAL FUNDING FORECAST	Budget		Proje	ected	
Funding Sources:	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25
FEMA/CalOES Grants <sup>1</sup>	\$ 369,000	\$ -	\$ -	\$ -	\$ -
Use of Connection Fee Reserves	-	-	-	-	-
Use of SFR Proceeds	-	-		-	-
Use of New Revenue Bond Proceeds	-	-	-		-
Use of Capital Rehabilitation and Replacement Reserve	-	306,425	209,855	-	-
Rate Revenue	-	-	112,020	257,500	257,500
Total Sources of Capital Funds	\$ 369,000	\$ 306,425	\$ 321,875	\$ 257,500	\$ 257,500
Uses of Capital Funds:	25 St. 3		Service.		
Total Project Costs <sup>2</sup>	\$ 140,000	\$ 306,425	\$ 321,875	\$ 257,500	\$ 257,500
Capital Funding Surplus (Deficiency)	\$ 229,000	\$ -	\$ -	\$ -	\$ -

<sup>1.</sup> FY 2020/21 FEMA/CalOES Grants found in source file: 2020-2021 Budget & Narrative APPROVED 6-16-2020-.pdf, page 6

<sup>2.</sup> New CIP expenditures from Dsitrict staff, email from 4-28-20

## Appendix B

									- 1-	
Project Description	FY	2020/2021	FY	2021/2022	FY	2022/2023	FY	2023/2024	FY	2024/2025
Regulatory Compliance/I&I Mitigation	\$	100,000.00	\$	100,000.00	\$	100,000.00	\$	100,000.00	\$	100,000.00
Disaster Mitigation/SCADA Upgrade	\$	30,000.00	\$	30,000.00	\$	90,000.00				
Disaster recovery/WWTP Access Road repair										
Reliable Water Supply/Leak Repair/Mini-Excavator			\$	25,000.00	\$	25,000.00				
Risk Management Plan/Chlorine Tank Auto Shut-Off			\$	45,000.00						
Regulatory Compliance/Dump Truck			\$	37,500.00	\$	37,500.00				
IT Upgrades/Records Retention/Increase storage capacity							\$	50,000.00		
Stormwater Master Planning/Mitigation	\$	10,000.00	\$	10,000.00	\$	10,000.00	\$	50,000.00	\$	50,000.00
Regulatory Compliance/Manhole Rehab			\$	50,000.00	\$	50,000.00	\$	50,000.00	\$	100,000.00
Top 6 priorities	\$	140,000.00	\$2	297,500.00	\$	312,500.00	\$2	250,000.00	\$	250,000.00

DISTRICT DEBT OBLIGATIONS		Budget				Proj	ect	ed		
Annual Repayment Schedules:	FY	2020/21	FY	2021/22	FY	2022/23	FY	2023/24	FY	2024/25
1995-2 Bond Redemption <sup>1</sup>										
Principal Payment	\$	185,000	\$	192,000	\$	199,000	\$	206,000	\$	213,000
Interest Payment	_	99,357	_	93,231	_	86,728	_	79,843		72,720
Subtotal: Annual Debt Service	\$	284,357	\$	285,231	\$	285,728	\$	285,843	\$	285,720
Coverage Requirement (\$-Amnt. above annual payment) 2		-		-		-		-		-
Reserve Requirement (total fund balance) <sup>2</sup>		-		-		-		-		-
USDA Solar Loan <sup>3</sup>										
Principal Payment	\$	17,000	\$	17,500	\$	18,000	\$	18,500	\$	19,000
Interest Payment	_	15,255	_	14,738	_	14,205	_	13,658	_	13,095
Subtotal: Annual Debt Service	\$	32,255	\$	32,238	\$	32,205	\$	32,158	\$	32,095
Coverage Requirement (\$-Amnt. above annual payment) 4		35,541		35,541		35,541		35,541		35,541
Reserve Requirement (total fund balance) 5		32,310		32,310		32,310		32,310		32,310

Info for Fund 215 Loan in source file: #8 - Repayment Fund 215 - Bond Debt Schedule.pdf
 Per District staff, Fund 215 represents tax roll revenue that covers this debt service in full. NBS is leaving this debt service out of the rate study.

<sup>2.</sup> Per debt service agreement, this is USDA sponsored, so no coverage or reserve requirement.

<sup>3.</sup> Info for Fund 219 Loan in source file: #9 - Loan Docs Fund 219 - Solar 2011.pdf

<sup>4.</sup> The District is required to fix, charge and collect from sewer rates, equal to a minimum of 110% of the maximum annual debt service payment.

<sup>5.</sup> The Reserve Requirement in future years is equal to the lesser of: the maximum annual debt service payment, or the maximum amount then permitted under the Code.

Appendix B

	of Expenses <sup>1</sup>	Total Revenue	I Flow	Stre	ngth	Customer	Recycled	Δ	llocation '	%'s to Cla	ssificatio	ns
<b>Budget Cate</b>	gories	Requirements					Water					
Sewer Fund		FY 2020/21	(VOL)	(BOD)	(TSS)	(CA)	(RW)	(VOL)	(BOD)	(TSS)	(CA)	(RV
120-5010	Salary & Wages	\$ 511,330	\$ 218,247	\$ 102,266	\$ 102,266	\$ 51,133	\$ 37,418	42.7%	20.0%	20.0%	10.0%	7.3
120-5020	Employee Benefits	198,414	84,688	39,683	39,683	19,841	14,519	42.7%	20.0%	20.0%	10.0%	7.3
120-5021	Retirement Benefits	93,850	40,057	18,770	18,770	9,385	6,868	42.7%	20.0%	20.0%	10.0%	7.3
120-5022	Clothing Allowance	1,800	768	360	360	180	132	42.7%	20.0%	20.0%	10.0%	7.3
120-5022	Workers' Comp Insurance	15,000	6,402	3,000	3,000	1,500	1,098	42.7%	20.0%	20.0%	10.0%	7.3
120-5025	Retiree Heath Benefits	14,000	5,976	2,800	2,800	1,400	1,038	42.7%	20.0%	20.0%	10.0%	7.3
120-5025	Director Health Benefits	36,000	15,366	7,200	7,200	3,600	2,634	42.7%	20.0%	20.0%	10.0%	7.
120-5030	Election Expense	12,000	5,122	2,400	2,400	1,200	878	42.7%	20.0%	20.0%	10.0%	7.
120-5040	Gasoline, Oil & Fuel	20,000	8,536	4,000	4,000	2,000	1,464	42.7%	20.0%	20.0%	10.0%	7.
120-5061	Vehicle Maintenance	18,000	7,683	3,600	3,600	1,800	1,464	42.7%	20.0%	20.0%	10.0%	7.
120-5061	Taxes & Licenses	800	341	160	160	80		42.7%			10.0%	
120-5062	Certifications	2,000	854	400	400		59	42.7%	20.0%	20.0%		7.
120-5065	Insurance					200	146		20.0%	20.0%	10.0%	7.
		54,066	23,077	10,813	10,813	5,407	3,956	42.7%	20.0%	20.0%	10.0%	7.
120-5075	Bank Fees	21,000	8,963	4,200	4,200	2,100	1,537	42.7%	20.0%	20.0%	10.0%	7.
120-5080	Membership & Subscriptions	7,500	3,201	1,500	1,500	750	549	42.7%	20.0%	20.0%	10.0%	7.
20-5090	Office Supplies	5,000	-	-	-	5,000	-	0.0%	0.0%	0.0%	100.0%	0
20-5092	Postage & Shipping	7,000				7,000	-	0.0%	0.0%	0.0%	100.0%	0
20-5121	Legal Services	20,000	8,536	4,000	4,000	2,000	1,464	42.7%	20.0%	20.0%	10.0%	7
120-5122	Engineering Services	50,000	21,341	10,000	10,000	5,000	3,659	42.7%	20.0%	20.0%	10.0%	7.
20-5123	Other Professional Services	50,000	21,341	10,000	10,000	5,000	3,659	42.7%	20.0%	20.0%	10.0%	7.
20-5126	Audit Services	7,500	3,201	1,500	1,500	750	549	42.7%	20.0%	20.0%	10.0%	7
.20-5130	Printing & Publication	5,000	-	-	-	5,000	-	0.0%	0.0%	0.0%	100.0%	0
120-5135	Newsletter	500	-	-	-	500	-	0.0%	0.0%	0.0%	100.0%	0
120-5145	Equipment Rental	5,000	2,134	1,000	1,000	500	366	42.7%	20.0%	20.0%	10.0%	7
20-5148	Operating Supplies	48,000	20,487	9,600	9,600	4,800	3,513	42.7%	20.0%	20.0%	10.0%	7
120-5150	Repair & Replace	145,000	61,889	29,000	29,000	14,500	10,611	42.7%	20.0%	20.0%	10.0%	7
120-5155	Maintenance - Building & Grounds	1		1 7								
		8,000	3,415	1,600	1,600	800	585	42.7%	20.0%	20.0%	10.0%	7.
120-5156	Custodial Services	16,500	7,043	3,300	3,300	1,650	1,207	42.7%	20.0%	20.0%	10.0%	7.
120-5157	Security	500	213	100	100	50	37	42.7%	20.0%	20.0%	10.0%	7.
120-5160	Sludge Disposal	45,000	19,207	9,000	9,000	4,500	3,293	42.7%	20.0%	20.0%	10.0%	7.
120-5170	Travel & Meetings	2,200	939	440	440	220	161	42.7%	20.0%	20.0%	10.0%	7
120-5175	Education/Seminars	9,500	4,055	1,900	1,900	950	695	42.7%	20.0%	20.0%	10.0%	7
120-5176	Director Training	3,600	1,537	720	720	360	263	42.7%	20.0%	20.0%	10.0%	7
120-5179	Admin Misc. Expense	350	149	70	70	35	26	42.7%	20.0%	20.0%	10.0%	7.
120-5465	Tertiary Pond Maintenance	50,000	21,341	10,000	10,000	5,000	3,659	42.7%	20.0%	20.0%	10.0%	7
120-5191	Telephone	11,000	-	5,500	5,500	-	-	0.0%	50.0%	50.0%	0.0%	0
120-5192	Electricity	65,000	27,743	13,000	13,000	6,500	4,757	42.7%	20.0%	20.0%	10.0%	7
120-5193	Other Utilities	2,600	1,110	520	520	260	190	42.7%	20.0%	20.0%	10.0%	7
120-5194	IT Services	36,500	15,579	7,300	7,300	3,650	2,671	42.7%	20.0%	20.0%	10.0%	7.
120-5195	Env./Monitoring	35,000	14,939	7,000	7,000	3,500	2,561	42.7%	20.0%	20.0%	10.0%	7.
120-5196	Risk Management	-	-	-	-	-	-	42.7%	20.0%	20.0%	10.0%	7
20-5198	Annual Operating Fees	2,000	1,154	300	300	100	146	57.7%	15.0%	15.0%	5.0%	7
120-5310	Equipment - Field	1,000	427	200	200	100	73	42.7%	20.0%	20.0%	10.0%	7
.20-5311	Equipment - Office	1,000	427	200	200	100	73	42.7%	20.0%	20.0%	10.0%	7
20-5312	Tools - Field	1,500	640	300	300	150	110	42.7%	20.0%	20.0%	10.0%	7
.20-5315	Safety Equipment	1,500	640	300	300	150	110	42.7%	20.0%	20.0%	10.0%	7
20-5545	Recording Fees	200	85	40	40	20	15	42.7%	20.0%	20.0%	10.0%	7
20-5600	Contingency		-	_				42.7%	20.0%	20.0%	10.0%	7
.20-6009	Access Road	_	_	_	_	_		42.7%	20.0%	20.0%	10.0%	7
.20-0003	OPEB OBLIGATION	7,500	3,201	1,500	1,500	750	549	42.7%	20.0%	20.0%	10.0%	7
40-5192	Electricity - Flood Control	,,500	3,201	1,500	1,500	, , , ,	543	42.7%	20.0%	20.0%	10.0%	7
	R EXPENSES	\$ 1,649,210	\$ 692 055	\$ 320 542	\$ 320 542	\$ 170 /71	\$ 110 600	42.7%	20.0%	20.0%	10.9%	<b>'</b>

Budget Categories		tal Revenue quirements	Flow	Str	ength	Customer	Recycled Water	А	llocation	%'s to Cla	ssificatio	ns
	F	Y 2020/21	(VOL)	(BOD)	(TSS)	(CA)	(RW)	(VOL)	(BOD)	(TSS)	(CA)	(RW)
Debt Services												
Existing Debt Service	\$	32,255	\$ 16,128	\$ 8,064	\$ 8,064	\$ -	\$ -	50.0%	25.0%	25.0%	0.0%	0.0%
New Debt Service		-	-	-	-	-	-	50.0%	25.0%	25.0%	0.0%	0.0%
Capital Expenditures												
Rate Funded Capital Expenses	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	50.0%	25.0%	25.0%	0.0%	0.0%
TOTAL REVENUE REQUIREMENTS	\$	1,681,465	\$ 708,183	\$ 337,606	\$ 337,606	\$ 179,471	\$ 118,600	42.1%	20.1%	20.1%	10.7%	7.1%
Less: Non-Rate Revenues												
Other Non-Rate Revenue	\$	(28,500)	\$ (11,879)	\$ (5,700	\$ (5,700)	\$ (3,135)	\$ (2,086)	41.7%	20.0%	20.0%	11.0%	7.3%
Interest Income2	1000	(1,700)	(709)	(340	(340)	(187)	(124)	41.7%	20.0%	20.0%	11.0%	7.3%
NET REVENUE REQUIREMENTS	\$	1,651,265	\$ 695,595	\$ 331,566	\$ 331,566	\$ 176,149	\$ 116,390					
Allocation of Revenue Requirements	THAT I	100.0%	42.1%	20.1%	20.1%	10.7%	7.0%					

Adjustments to Classification of Expenses	FY 2020/21	CHE WAY BY				APPENDING.
Adjustment to Current Rate Level:	Total	(VOL)	(BOD)	(TSS)	(CA)	(RW)
Projected Sewer Rate Revenue at Current Rates	\$1,261,953					
Projected Sewer Rate Increase	12.00%					
Projected Sewer Rate Increase (\$)	\$151,434					
Total Rate revenue (Excluding RW)	\$1,413,387					
Projected RW Rate Revenue at Current Rates	\$110,000					
Projected RW Rate Increase	12.00%					
Projected RW Rate Increase (\$)	\$13,200				nak kalanggal	A CHARLE
Target Rate Rev. After Rate Increases <sup>2</sup>	\$1,536,587					
Adjusted Net Revenue Req't	\$ 1,536,587	\$ 647,287	\$ 308,539	\$ 308,539	\$ 163,916	\$ 108,307
Percent of Revenue	100.0%	42.1%	20.1%	20.1%	10.7%	7.0%

- 1. Revenues and Expenditures budgeted for FY 2020/21 found in source file: 2020-2021 Budget & Narrative APPROVED 6-16-2020-.pdf Budget values have been adjusted as part of the analysis, as detailed in Exhibit 1 (O&M).
- 2. Revenue from rate increases assumes an implementation date of January 1, 2019 and July 1 each year there after.
- 3. The FY 2020/21 revenue and operating expenses are from the budget. Inflationary factors are applied to these expenses to project costs.

Development of the FLO  Customer Class	W Allocation  Number  of HEUs <sup>1</sup>	Annual	Average Winter Monthly Consumption <sup>2</sup> (hcf)	Annual Winter (or Monthly) Avg. Based Volume (hcf) <sup>4</sup>	Adjusted Annual Volume (hcf)	Percentage of Adjusted Volume
Single Family Residential	1,444	87,263	7,183	86,197	120,355	89.9%
Multi-Family Residential	56	4,314	391	4,690	6,548	4.9%
Commercial <sup>3</sup>	35	5,036	N.A.	5,036	7,031	5.2%
Total <sup>4</sup>	1,535	96,612	7,574	95,923	133,934	100.0%
					133,934	Flow (hcf/yr.)
es l'ami l'anni l'anni					1.40	Flow Adj. Factor

- 1. Consumption and Meters from source files: Copy of Customer Data.xlsx and NBS 2020\_JT.xlsx (data combined and summarized in pivot tables).

  Note: The adjusted annual flow per HEU for commercial customers is approximately twice that of SFR. In this sense, these are not truly "HEU's".
- 2. Includes months of December 2019 through March 2020.
- 3. Commercial will be billed based on monthly consumption, not winter average.
- 4. Recycled Water excluded from flow allocation factor. One customer only in the District, volumetric rate only.

	15 K-17 PW	Mark Style	Biochemical Ox	ygen Demand (BC	Total Suspended Solids (TSS)						
Customer Class	Adjusted Annual Flow (hcf)	Average Strength Factor (mg/I) <sup>2</sup>	Calculated BOD (lbs./yr.)	Adjusted BOD (lbs./yr.)	Percent of Total	Average Strength Factor (mg/I) <sup>2</sup>	Calculated TSS (lbs./yr.)	Adjusted TSS (lbs./yr.)	Percent of Total		
Single Family Residential	120,355	250	187,703	181,794	93.2%	250	187,703	149,316	92.4%		
Multi Family Residential	6,548	250	10,213	9,891	5.1%	250	10,213	8,124	5.0%		
Commercial <sup>1</sup>	7,031	80	3,509	3,399	1.7%	120	5,264	4,187	2.6%		
Total	133,934		201,425	195,084	100%		203,179	161,627	100%		
	Target, from V	VWTP Data		195,084	BOD (lbs./yr.)	accontact the		161,627	TSS (lbs./yr.)		
0.97 BOD Adj. Factor 0.80 TSS Adj. Fd											

- 1. Commercial was previously billed on winter water use, now is billed on monthly water use.
- $2. \ Typical \ strength \ factors \ for BOD \ and \ TSS \ are \ derived \ from \ the \ State \ Water \ Resources \ Control \ Board \ Revenue \ Program \ Guidelines, \ Appendix \ G.$

Development of the CUSTOMER Allocation Factor											
Customer Class	Number of Accounts <sup>1</sup>	Percentage of Accounts	Number of HEUs <sup>2</sup>	Percentage of Assigned HEUs	Average HEUs per Account						
Single Family Residential	1,455	97.1%	1,444	94.1%	0.99						
Multi-Family Residential	27	1.8%	56	3.6%	2.07						
Commercial & Industrial	15	1.0%	35	2.2%	2.30						
Recycled Irrigation <sup>2</sup>	1	0.1%	0	0.0%	0.00						
Total <sup>2</sup>	1,498	100.0%	1,535	100.0%	1.02						

- 1. Source files: Copy of Customer Data.xlsx and NBS 2020\_JT.xlsx . HEU count from March 2020.
- 2. Recycled Water excluded from customer allocation factor. One customer only in the District, volumetric rate only. HEU stands for housing equivalent unit, which is equal to one single family residental home (SFR = 1 HEU)

	Cost Classification Components										Cost-of-		% of COS
Customer Class				Treatment			Customer		Recycled		Service Net		Net
		Volume		BOD		TSS	Related		Water		Revenue Req't.		Revenue Req't.
Net Revenue Requirements 1	\$	647,287	\$	308,539	\$	308,539	\$	163,916	\$.	108,307	\$	1,536,587	
		42.1%		20.1%		20.1%		10.7%		7.0%		100.0%	
Single-, Multi-Family Residential	\$	613,306		\$303,164		\$300,546		\$160,229	\$	-	\$	1,377,246	89.6%
Commercial		33,981		5,375		7,993		3,686		-		51,035	3.3%
Recycled Irrigation		-		_		-		-		108,307		108,307	7.0%
Total	\$	647,287	\$	308,539	\$	308,539	\$	163,916	\$ :	108,307	\$	1,536,587	100%

- 1. Revenue requirement for each customer class is determined by multiplying the revenue requirement from each cost classification by the allocation factors for each customer class.
- \*Note: The District is expecting an operating budget for FY'20/21, so the net rev. requirement will be lower this year than needed.

Customer Class		Annualized	Ar	nual Rev. Req't	765 ROS		
	No. of Billing Units (HEU) <sup>1</sup>	Winter Consumption (hcf) <sup>2</sup>	Total	Fixed <sup>2, 3</sup>	Volumetric	Monthly Fixed Charge Per HEU	Volumetric Charge Per hcf
Single-, Multi-Family & Municipal	1,500	90,887	\$1,377,246	\$964,845	\$412,401	\$53.60	\$4.54
Commercial	35	5,036	\$51,035	\$22,197	\$28,838	\$53.60	\$5.73
Total	1,535	95,923	\$1,428,281	\$987,042	\$441,239	_	
Percent of Revenue f	rom Fixed vs. Vol	umetric Charges	100.0%	69.1%	30.9%		

- 1. Sewer customers are charged on the basis of their number of assigned Housing Equivalent Units (HEUs). Commercial accounts average 2.4 HEU/Account, according to District records.
- 2. Annualized monthly consumption is used for commercial customers.

	Current		Prop			
Sewer Rate Schedule	Rates ('20/21)	FY 2020/21	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25
Fixed Service Charge per HEU <sup>2</sup>						
Residential & Municipal	\$51.96	\$53.60	\$60.03	\$67.24	\$73.29	\$79.89
Commercial	\$51.96	\$53.60	\$60.03	\$67.24	\$73.29	\$79.88
Volumetric Charge (\$/hcf) <sup>3</sup>						
Residential & Municipal (Applied to Average Winter Water Use)	\$2.76	\$4.54	\$5.08	\$5.69	\$6.20	\$6.76
Commercial (Applied to Average <u>Monthly</u> Water Use)	\$3.00	\$5.73	\$6.41	\$7.18	\$7.83	\$8.53

<sup>1.</sup> Implementation date for FY 2020/21 rates is January 1, 2021, then July in 2021 through 2024.

<sup>3.</sup> Proposed volumetric rates after FY 2020/21 are increased by the annual increase in rate revenue shown in the financial plan.

	2150		Water Con	sumption Data use	d for HVLCSD Ra	tes <sup>1</sup>			
Customer Class	Customer Type	Accounts	HEUs	Sum of FY19/20 Annual Consumption (HCF)	Average Monthly Consumption per Account (HCF)	Average Monthly Winter Consumption (HCF)	Average Monthly Winter Consumption per Account (HCF)	Winter to Annual Ratio	Avg. EDUs per Account
Single Family Residential	SFR	1,455	1,444	87,263	5.00	7,177	4.93	98.7%	0.99
Multi-Family Residential	MFR	27	56	4,314	13.31	391	14.48	108.7%	2.07
Commercial	Market	3	11	2,511	69.74	209	69.74	100.0%	3.67
Commercial	Office	4	4	841	17.52	70	17.52	100.0%	1.00
Commercial	Park	4	4	386	8.05	32	8.00	99.4%	1.00
Commercial	Retail	3	15	1,221	33.91	95	31.75	93.6%	4.83
Municipal	Fire District	1	1	77	6.42	6	6.42	100.0%	1.00
Recycled Irrigation	Irrigation	1	0	0	0	6	2.14	#DIV/0!	0.00
Total		1,498	1,535	96,612	154	7,987	155	100.7%	1.02
Customer consumption and custon	ner class from Sou	rce files: NBS 20	20_JT.xlsx						

<sup>2.</sup> Sewer customers are charged on the basis of their number of assigned Housing Equivalent Units (HEUs). Commercial accounts average 2.4 HEU/Account, according to District records.